



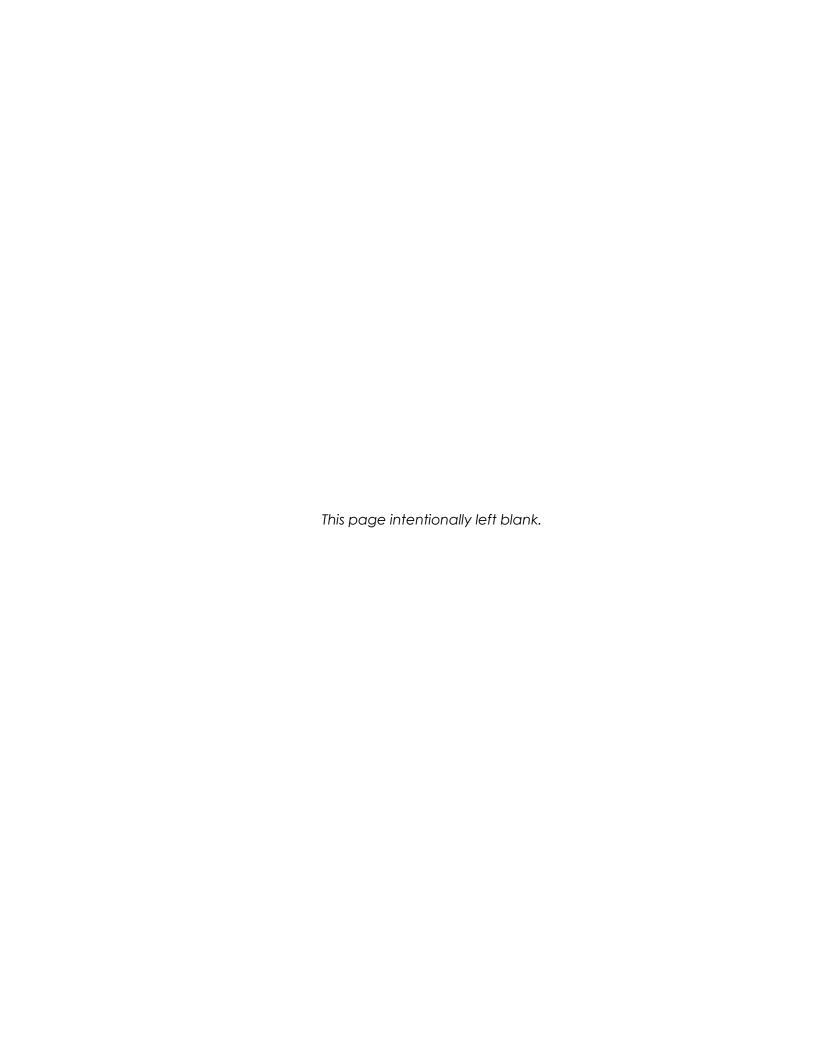
# Arkport Dam Master Plan Steuben County, New York

# For:

Arkport Dam Arkport Dam Road Arkport, NY 14807

# Prepared by:

U.S. Army Corps of Engineers—Baltimore District 2 Hopkins Plaza Baltimore, Maryland 21201





# ARKPORT DAM MASTER PLAN

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# FINDING OF NO SIGNIFICANT IMPACT

# Environmental Assessment for the Arkport Dam Master Plan Steuben County, New York

In accordance with the National Environmental Policy Act of 1969 (NEPA), including guidelines in 33 Code of Federal Regulations (CFR), Part 230 (Procedures for Implementing NEPA), the Baltimore District of the U.S. Army Corps of Engineers (USACE), has assessed the potential impacts of the 2024 Arkport Dam Master Plan (2024 Master Plan). The Arkport Dam Project was authorized and constructed for the primary purposes of flood risk management originating on the Canisteo River, a tributary of the Chemung, which flows into the Susquehanna River. Implementation of the Arkport Dam Master Plan and proposed land use designations must recognize and be compatible with the primary project missions of flood risk management.

USACE manages project lands in accordance with land use classifications that have been determined in the 2024 Master Plan for the project lands. Thus, land use classifications are fundamental to project lands management. Land use classifications (see Table S-1) provide for development and resource management consistent with authorized purposes and other Federal laws. The 2024 Master Plan provides a comprehensive description of Arkport Dam, a discussion of factors influencing resource management and development, a synopsis of public involvement and input into the planning process, and descriptions of existing development.

Under the No Action Alternative, USACE would take no action, which means no new resource analysis or land use reclassifications would occur.

The Proposed Action includes adopting the 2024 Master Plan to reflect designation of land management and land uses, USACE regulations, guidance, and coordination with the public. The 2024 Master Plan refines land classifications to meet authorized project purposes and current resource objectives. This includes a mix of natural resource and recreation management objectives that are compatible with regional goals established by stakeholders and USACE during the master planning process, recognize outdoor recreation trends, and are responsive to public comment. The purpose of the Proposed Action is to ensure that the conservation and sustainability of the land, water, and recreational resources at Arkport Dam comply with applicable environmental laws and regulations and to maintain quality land for future use. The 2024 Master Plan is intended to serve as a comprehensive land management plan for the next 15 to 25 years and is needed to update the Arkport Dam Master Plan in accordance with January 2013 updates to the Engineer Regulation (ER) 1130-2-550 and Engineering Pamphlet (EP) 1130-2-550.

Table S-1 identifies the required land and water surface classification changes associated with the Proposed Action.

Table S-1: Proposed Land Use Classifications at Arkport Dam.

Classification	2024 Master Plan (acres)	Classification Description
Project Operations	47	This classification category includes all project land required for the structure, operation, administration, or maintenance of the project and which all must be maintained to carry out the authorized purposes of flood risk management, water supply, and water quality.
Multiple Resource Mana	agement Land	
Low Density Recreation	274	Management of this land classification calls for maintaining a healthy, ecologically adapted vegetative cover to reduce erosion and improve aesthetics, while also supporting low impact recreational opportunities such as bank fishing, hiking, wildlife viewing, and access to the shoreline. Hunting may also be allowed in select areas that are a reasonable and safe distance from high density recreational areas, dam operations, and adjacent residential properties. The new land classification criteria exclude vegetation and wildlife management areas, leaving only areas with minimal development to support passive recreation use (i.e., primitive camping, hunting, trails, wildlife viewing, etc.)
Total	321*	

\*Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

USACE chose the Proposed Action because it would meet regional goals associated with good stewardship of land and water resources and allow for continued use and development of project lands without violating national policies or public laws.

USACE used the Environmental Assessment (EA) and comments received from other agencies to determine whether the Proposed Action requires the preparation of an Environmental Impact Statement (EIS). This included assessment of all environmental, social, and economic factors that are relevant to the recommended alternative considered in this assessment. The EA determined no impact would occur to the following resources: water resources, soils, biological resources, air quality, greenhouse gasses and climate, noise, geology, cultural resources, groundwater, wild and scenic rivers, utilities, hazardous materials and waste, socioeconomics and environmental justice, and traffic and transportation.

# Conclusion

Based on the summary of effects evaluated in the EA, I have determined that the Proposed Action alternative, which I have selected, will not have a significant effect on the natural and human environment. For this reason, no Environmental Impact Statement is required.

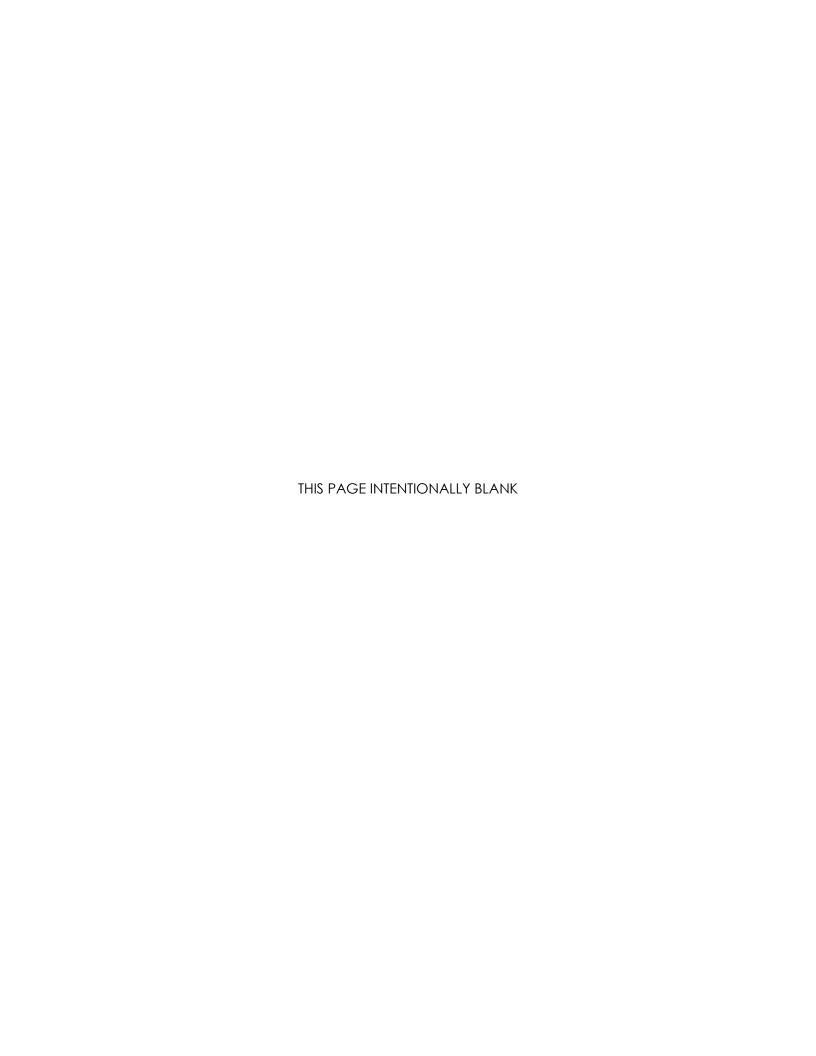
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Francis B. Pera Colonel, U.S. Army Commander and District Engineer



# 1 INTRODUCTION

# 1.1 Project Authorization

Arkport Dam was authorized by the Flood Control Act of June 22, 1936, and amended by the Flood Control Act of June 28, 1938. Construction of the dam was initiated in May of 1937 and the dam was operationally complete in 1939. The New York State Flood of 1935 was devastating to the communities of the Upper Canisteo Valley including Arkport, Hornell, and Canisteo, and led to construction of the Arkport Dam. This project is normally a dry dam; however, water is impounded after heavy rains. Arkport Dam is operated by the United States Army Corps of Engineers (USACE), Baltimore District. Associated infrastructure, as well as all land acquired for the dam and reservoir, are federally owned and are administered by USACE.

# 1.2 Project Purpose

The primary purpose of Arkport Dam is to provide flood risk management to downstream communities along the Canisteo River including Arkport, Hornell, and Canisteo by storing water during major storm events. The project controls a drainage area of 31 square miles, which is 20 percent of the Canisteo River watershed. The project area has limited recreational value, but offers hunting, fishing, hiking, and snowmobiling opportunities.



# 1.3 Purpose and Scope of Master Plan

The purpose of this document is to develop the Arkport Dam Master Plan and Environmental

Assessment (EA). The Arkport Dam Master Plan, also referred to as the "Master Plan" or "Plan", is the strategic land use management document that guides the comprehensive management and development of all natural and cultural resources throughout the life of the project. It is the basic document guiding USACE responsibilities pursuant to Federal Laws to preserve, conserve, restore, maintain, and develop the project lands, waters, and associated resources.



This new Master Plan is required per Engineer Regulation (ER) 1130-2-550 and Engineering Pamphlet (EP) 1130-2-550. USACE is also required to prepare the appropriate National Environmental Policy Act (NEPA) documentation to support the Master Plan.

This document presents an evaluation of the assets, needs, and potentials of Arkport Dam. This Plan reflects changes that have occurred to the project site, in the region, and in USACE policy in the 84 years since the Arkport Dam became operational. It provides a management framework that balances the stewardship of natural resources with the primary project purpose of flood risk management. Implementation of the Master Plan must recognize and be compatible with the primary project mission of flood risk management.

The Master Plan is a working document that will guide the use and development of the natural and constructed resources on USACE fee-owned lands for an estimated 15 to 25-year period (2024 to 2049). The Master Plan articulates USACE responsibilities pursuant to federal laws to preserve, conserve, restore, maintain, manage, and develop the land, water, and associated resources. It is a dynamic and flexible tool designed to address changing conditions. The Master Plan focuses on carefully crafted, resource-specific goals and objectives.

Details of design, management and administration, and program implementation are not intended to be addressed within the scope of a master plan. They are fully addressed in the Arkport Dam Operational Management Plan (OMP). Additionally, master plans are not intended to address the specifics of regional water quality, shoreline management, or water level management. Therefore, this Plan does not address these issues.

The master planning process encompassed a series of interrelated and overlapping tasks involving the examination and analysis of past, present, and future environmental and socioeconomic conditions and trends. Utilizing a generalized conceptual framework, the process, as intended, focused on four primary components as follows:

- Regional and ecosystem needs,
- Project resource capabilities and suitability,
- Expressed public interests that are compatible with the Arkport Dam's authorized purposes, and
- Environmental sustainability elements.

This Master Plan includes a programmatic EA, which has been prepared in accordance with NEPA and other applicable environmental laws and executive orders, the Council on Environmental Quality's current NEPA implementing regulations, and USACE Engineer Regulation 200-2-2: Procedures for Implementing NEPA. The EA is a separate document that informs this Master Plan and is in Appendix G.

# 1.4 Description of Project and Watershed

Arkport Dam is located on the Canisteo River, approximately one mile upstream of the village of Arkport, New York and eight miles upstream of Hornell, New York in Steuben County. The Canisteo River is a tributary of the Tioga River within the Susquehanna River watershed. The Canisteo River empties via the Tioga River into the Chemung River, and eventually into the Susquehanna River (Figure 1-1). Almond Lake is located approximately 8 miles south of Arkport Dam. Although Almond Dam is not directly downstream of the Arkport Dam, releases from both dams meet at the confluence of Canacadea Creek the Canisteo River at Hornell (USACE 2021).

Arkport Dam maintains a dry reservoir of 190 acres including all lands in the vicinity up to the spillway crest elevation of 1,304 feet. In previous versions of the Master Manual for Reservoir Regulation Almond Lake and Arkport Dam, elevations were referenced as the National Geodetic Vertical Datum of 1929 (NGVD 29) (USACE, 2006). In 2009, the USACE began a Comprehensive Evaluation of Project Datum (CEPD). The CEPD effort was specifically intended to ensure that project



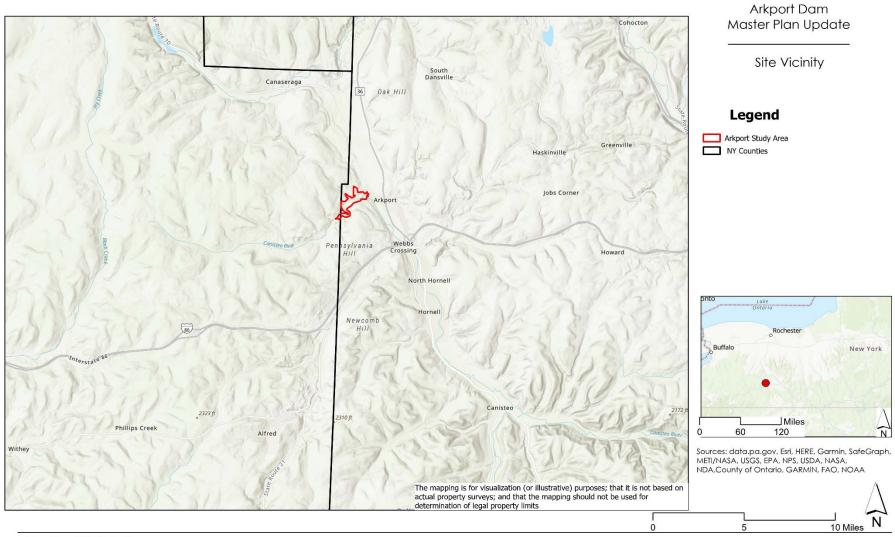
elevations and datum are

properly and accurately referenced to nationwide spatial reference systems used by other Corps Districts as well as federal, state, and local agencies. To that end, a new project benchmark was established and linked to the 1988 North American Vertical Datum (NAVD88). All elevations in this report are in PCD unless otherwise noted.

The project area is a flood management dam, though its reservoir does not normally retain water for recreational use and is dry for most of the year. The watershed above the dam site drains an area of 31 square miles. The watershed is roughly three miles in width and nine miles in length. Elevations in the watershed range from 2,252 feet at the northern edge of the watershed to 1,302 feet in the channel at the bottom of the dam. The watershed consists of well-wooded hill sides, crop and livestock agriculture, and sparse residential areas. The surrounding project lands have limited recreational value, but do include recreational activities, such as fishing, hunting, snowmobiling, and hiking. Figure 1-2 is a site map of the Arkport Dam study area.

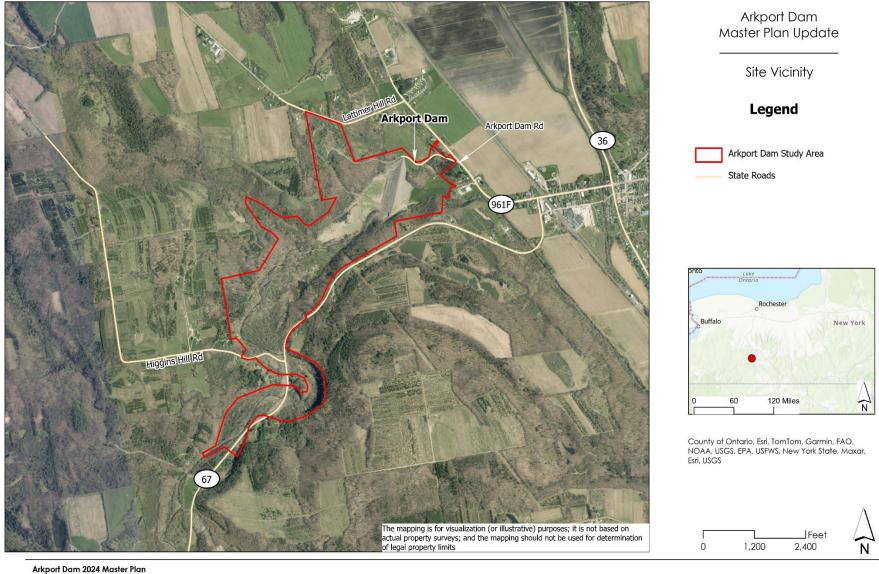


Figure 1-1 Regional Vicinity



Arkport Dam 2024 Master Plan

# Figure 1-2 Site Vicinity



#### 1.5 Description of Reservoir

Arkport Dam's reservoir impounds water during and immediately following large storm events. With an area of 190 acres, it has the storage capacity of 7,000-acre feet of water when filled to the spillway crest. When the water reaches the maximum designed water surface elevation, the reservoir can store a maximum of 9,815-acre feet (USACE, 2006). Except during intense storm events, the reservoir stores no water and is composed of mainly grassed vegetation, which is maintained throughout the year.

## 1.6 Embankment/Dam

Arkport Dam is constructed of a rolled earth-filled embankment that is 1,200 feet long and is approximately 113 feet above the streambed. The base width is 730 feet, the top width is 25 feet, and the top elevation of the dam is 1,323 feet project construction datum (PCD), which provides a freeboard of 19 feet above the spillway. A total of 339 acres were acquired for the construction of the Arkport Dam. The current project area is approximately 321 acres (USACE, 2006).



# 1.7 Spillway

The spillway is a side-channel type and is located to the right of the abutment. It consists of

an approach channel, ogee weir, and discharge channel which discharges into a flip-bucket stilling basin. The spillway crest length is 160 feet and has an elevation of 1,304 feet PCD. The design discharge capacity of the spillway is 29,100 cubic feet per second Spillway flow (cfs). June 1972 and occurred on 23 maximum elevation the pool reached was 1,304 feet **PCD** (USACE, 2021).

#### 1.7.1 Flood Control Outlet Works

The outlet works consist of an ungated outlet located at the end of a 660-foot concrete tunnel that passes beneath the spillway. The reinforced concrete



**Arkport Dam Discharge Channel** 

of the outlet pipe is composed of a 13-foot inlet containing an 8-foot diameter tunnel, which narrows to 4 feet in diameter at the outlet, located at the base of the spillway. With the dam being ungated, the water flow is based on the overall pressure inside the outlet tunnel. The discharge through the conduit, when the lake level is at spillway crest, is 1,040 cfs (USACE,

2006).

# 1.7.2 Flood Control Outlet Works Stilling Basin

This structure is located at the downstream end of the tunnel to prevent damage by erosion and to provide a transition from the outlet tunnel to the streambed. Upon the discharged water entering the stilling basin, flow is impeded by a concrete apron that prevents scouring from occurring when transitioning from the stilling basin to the streambed. The structure consists of a concrete wall lining and floor slab that is placed against a rock wall surface and the stream bed (USACE, 2021).

## 1.8 Project Access

Allegheny County Road 961F, running between Hornell, New York to the south and Canaseraga, New York to the north serves this area. Interstate 86 is four miles south of the dam and provides access from east to west. To the north of the dam Interstate 390 is within 12 miles of the dam and provides access from the northern portion of the state. Either interstate requires the use of State Route 36, which connects to State Route 961F in Arkport, New York. Route 961 runs northwesterly on the downstream side of the dam and intersects Arkport Dam Road, which is the main access road to the dam.

# 1.9 Pertinent Prior Reports and Related Studies

Listed below are the primary design documents and reports associated with the initial construction and land acquisition, as well as relevant related studies and reports to the Master Plan update. The references list found in Appendix B contains the full annotation for each report or study.

- Arkport Dam Susquehanna River Basin- Canisteo River Emergency Action Plan (EAP)
- Almond Lake & Arkport Dam Operation and Maintenance Manual (O&M)
- Master Manual for Reservoir Regulation Almond Lake and Arkport Dam Susquehanna River Basin Canacadea River Upper Basin

#### 1.10 Pertinent Project Information

Table 1-1 provides pertinent information regarding existing storage capacity and Table 1-2 provides pertinent information regarding acreages of land use classifications at Arkport Dam. Land classification acreage is estimated using Geographic Information Systems (GIS) data (USACE, 2021).

Table 1-1: Arkport Dam Pertinent Data Table

	•	
Drainage Area	Sq. mi	% Controlled by Dam
Canisteo River at Arkport Dam	30.5	100.00%
Canisteo River at Hornell	159	19.20%
Canisteo River at West Cameron	340	9.00%
Elevations (feet above mean sea level)		Elevation
Top of dam		1,323.0 feet
Reservoir, flood control (spillway crest)		1,304.0 feet
Maximum pool		1,317.2 feet
Dam		Description
Туре		Rolled Earth Filled
		Embankment
Length		1,200 feet
Maximum height above streambed		113 feet
Spillway		Description
Туре	Side C	Channel with Ogee Weir
Location	Right abutment	
Crest Length	160 feet	
Type weir	l	Incontrolled Ogee
Outlet works		Description
Туре	I	Ungated Channel
Location		Right Abutment
Length (entrance to outlet portal)		1,000 feet
Tunnel	8.0 Fo	oot Diameter with 4.33
	Fc	oot Diameter Nozzle
Reservoir		Area
Wetted area at elevation 1,304 (Spillway crest)		191 ac
Wetted area at elevation 1,317 (maximum pool)		244 ac
Storage		
Maximum pool (elevation 1,317 feet)		9,815 acre-feet
Flood control pool (elevation 1,304 feet)		7,000 acre-feet
Total storage (elevation 1,323 feet)		24,980 acre-feet
Lands acquired		
Acquired for project		339 ac
Current Real Estate		326 ac*

Source: (United States Army Corps of Engineers, Baltimore District (USACE), 2021) Note: Feet is represented as NAVD88+0.22=ft PCD

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac.

Table 1-2 Proposed Land Classifications at Arkport Dam

Land Classifications	Acres
Project Operations	47
Multiple Resource Management	
Low Density Recreation	274
Total	321*

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

# 2 EXISTING CONDITIONS & ANALYSIS

# 2.1 Physiographic Setting

# 2.1.1 Ecological Setting

Arkport Dam is located within the U.S. Environmental Protection Agency's (EPA) Glaciated Low Allegheny Plateau IV ecoregion and the North Allegheny Plateau level III ecoregion covering a large portion of South-Central New York. The Glaciated Low Allegheny Plateau ecoregion is a vast area that is a dissected plateau with rolling hills and narrow to wide valleys that contain successional hardwoods (e.g., red maple [Acer rubrum], black cherry [Prunus serotina]) forests, cultivated and animal-operation agricultural land, and rural residential areas. This region contains a few natural lakes, and the streams are known to flood and scour (Library of Congress, n.d.).

## 2.1.2 Climate

Arkport Dam area has an average annual temperature between 37-and 59-degrees Fahrenheit and average annual precipitation of 31.48 inches. The greatest monthly precipitation occurs from June through September. Most snowfall in the area occurs between December and February, with the area receiving on average 41 inches of snowfall a year (Climate Data, n.d.).

# 2.1.3 Topography, geology, and soils

Arkport Dam is located within the Glaciated Low Allegheny Plateau section of the Northern Allegheny Plateau region, which is characterized by rolling hills, open valleys, and low mountains that contain some exposed bedrock and Pleistocene glacial till. Elevations range from 900 to 2,515 feet above sea level. The underlying rock types include Devonian shale, siltstone, sandstone, and conglomerate (Library of Congress, n.d.).

The reservoir is in a narrow valley with steep slopes surrounded by high ridges that are heavily forested. The valley floor upstream of project area is moderately wooded and consists primarily of livestock farms and residential areas. The surrounding area is densely forested, mountainous, and is located west of the residential town of Arkport, New York.

In the immediate area, adjacent to Arkport Dam, soils are primarily mapped as gentle slope silt loam soils, such as Middlebury silt loam (Mp), Tioga silt loam (Tg), to very steep gravelly soils, such as Howard Alton (HtD) and, Lordstown Arnot (LRF). Upstream of Arkport Dam on the valley floor bordering the Canisteo River, soils are mapped primarily as Fluvaquents and Ochrept soils, which are characterized as frequently flooded and consist of an alluvial material, such as, silt loam or a gravelly sandy loam soil.

Additional predominant soil types within the Arkport Dam property lines include gravelly loam soils (that are gently to moderately graded slopes which include, Howard gravelly loam [HoB]) and previously disturbed soils (that are designated as Cut and Fill Land [CF]). Additional soil types can be found in Table 2-1.

Within the study area, 0.6 percent of soils are considered New York Farmland of Statewide importance, including Hornell-Fremont (HfC) Mardin shannery silt loam (MdB), and Volusia channery silt loam (Vob). Additionally, 34.8 percent of soils in the area of interest (AOI) are categorized as Prime Farmland, including Tioga loam (3A), Chenango channery silt loam

(Ch) Howard gravelly loam (HoB), Howard-Madrid complex (HrB), Middlebury silt loam (Mp) and Tioga silt loam (Tg). (NRCS, n.d.).

Table 2-1 Soils at Arkport Dam

Map Unit Symbol	Map Unit Name	Acres in AOI	Percent of AOI	Prime/Unique Farmland Status
3A	Tioga loam, occasionally flooded, 0 to 3 percent slopes	2.3	0.70%	All areas are prime farmland
8A	Middlebury silt loam, 0 to 3 percent slopes	9.7	3.00%	All areas are prime farmland
125D	Howard gravelly loam, 15 to 25 percent slopes	1.2	0.40%	Not prime farmland
125F	Howard gravelly loam, 35 to 60 percent slopes	0.4	0.10%	Not prime farmland
BBE	Bath soils, steep	5.5	5.5 1.70%	
CF	Cut and fill land	30.2	9.40%	Not prime farmland
Ch	Chenango channery silt loam, fan	2.8	0.90%	All areas are prime farmland
FL	Fluvaquents and Ochrepts	47.3	14.60%	Not prime farmland
GP	Gravel pits	12	3.70%	Not prime farmland
HfC	Hornell-Fremont silt loams, 6 to 12 percent slopes	2.1	0.60%	Farmland of statewide importance
НоВ	Howard gravelly loam, undulating	loam, 27.4		All areas are prime farmland
HoC	Howard gravelly loam, rolling	10	3.10%	Not prime farmland

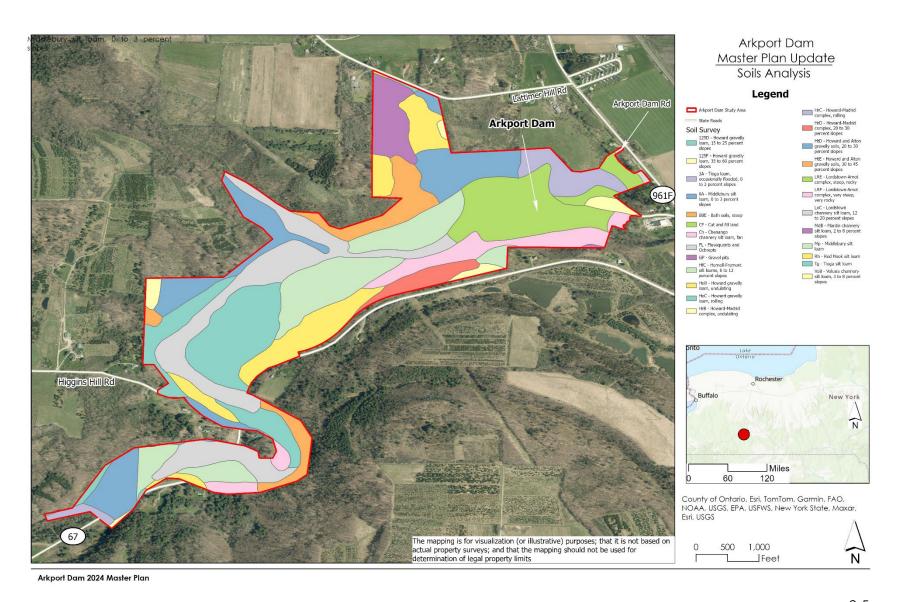
Table 2-2 Soils of Arkport Dam Continued

Мар		Acres in		
Unit Symbol	Map Unit Name	AOI	Percent of AOI	Prime/Unique Farmland Status
HrB	Howard-Madrid complex, undulating	4.5	1.40%	All areas are prime farmland
HrC	Howard-Madrid complex, rolling	10.3	3.20%	Not prime farmland
HrD	Howard-Madrid complex, 20 to 30 percent slopes	6.9	2.10%	Not prime farmland
HtD	Howard and Alton gravelly soils, 20 to 30 percent slopes	33.8	10.50%	Not prime farmland
H†E	Howard and Alton gravelly soils, 30 to 45 percent slopes	14.1	4.40%	Not prime farmland
LoC	Lordstown channery silt loam, 12 to 20 percent slopes	0.5	0.10%	Not prime farmland
LRE	Lordstown-Arnot complex, steep, rocky	5.3	1.60%	Not prime farmland
LRF	Lordstown-Arnot complex, very steep, very rocky	16.2	5.00%	Not prime farmland
MdB	Mardin channery silt loam, 2 to 8 percent slopes	0.3	0.10%	Farmland of statewide importance
Мр	Middlebury silt loam	41.8	13.00%	All areas are prime farmland
Rh	Red Hook silt loam	3.4	1.00%	Prime farmland if drained
Tg	Tioga silt loam	33.3	10.30%	All areas are prime farmland
VoB	Volusia channery silt loam, 3 to 8 percent slopes	1.6	0.50%	Farmland of statewide importance
Totals fo	r Arkport Study Area	323*	100%	

Source: (United States Department of Agriculture, Natural Resources Conservation Service (NRCS), n.d.)

<sup>\*</sup>Non-Federal roads were included in the total acreage

Figure 2-1 Soil Analysis



#### 2.1.4 Hydrology and Groundwater

The Arkport Dam is located on the Canisteo River and approximately 1 mile upstream from Arkport NY, and 8 miles upstream from Hornell, NY. The dam is located within the Upper Susquehanna River Basin (HUC # 020501) and within the Tioga Subbasin (HUC # 02050104). The Arkport Dam watershed is approximately 31 square miles and is approximately 19.2 percent of the Canisteo River at Hornell, New York and 9 percent of the drainage area of the Canisteo River at West Cameron, New York (USACE, 2006). There are no significant structures located upstream of the Arkport Dam, however there are flood risk management structures that are located downstream of the dam. These systems are located at Hornell (earth levees, check dams), Canisteo (earth levee and check dam), and Addison (levee) (USACE, 2021).

# 2.2 Ecoregion and Natural Resources Analysis

# 2.2.1 Vegetation

According to the U.S. Forest Service (USFS), the Southwest Highlands of New York are characterized mainly as forest. Nearly 60 percent of the forests in the Southwest Highlands of New York consist of maple, beech, and birch. The primary species within this group is red maple (Acer rubrum), sugar maple (Acer saccharum), white ash (Fraxinus americana) and black cherry (Prunus serotina). Other forest groups present in the Southwest Highlands of New York are classified as oak/hickory and pine forests that include white pine (Pinus strobus), red pine (Pinus resinosa), and jack pine (Pinus banksiana) (USDA,2019).

Between 2012 and 2017, the overall forests of New York have gained approximately 250,000 acres but lost approximately 390,000 acres, mainly due to agriculture, for a net decrease of approximately 0.3 percent. The surrounding area of Arkport Dam has seen minor change of forest gain or loss. In 2019, New York has an estimated total of 18,622,212 acres of forest land with 74 percent being owned privately. Federal and State-owned forests account for approximately 26 percent of New York forests and some that are located within the Southwest Highlands are Klipnocky, Bully Hill, and Cancacadea State Forests, which are in the proximity of Arkport Dam (USDA, 2019).

#### 2.2.2 Wetlands

Braided channels can be found throughout the watershed as well as relatively small forested/scrub-shrub and emergent wetlands. Wetlands are common in the flat-bottom valley of the project area, mostly upstream of Arkport Dam. Within the project area, 15 freshwater emergent, freshwater forested/scrub shrub, and pond wetlands occur, totaling approximately 101 acres, or 31 percent of the Project's land area (USFWS, 2022a) (Table 2-3).

Table 2-3 Wetland Areas at Arkport Dam

Wetland Type	Acres	Percent of AOI
Freshwater Emergent Wetland	3	1%
Freshwater Forested/Shrub Wetland	44	14%
Freshwater Pond	2	1%
Riverine	52	16%
Total	101	31%
Area of Interest	326*	

Source: (United States Fish & Wildlife Service (USFWS), 2022)

#### 2.2.3 Fish and Wildlife Resources

Arkport Dam is remote and supports many habitat types, including wetlands, grassy areas, fields, edges, and a variety of forest types and therefore attracts several species of wildlife. Mammalian wildlife found on project lands include black bear (Ursus americanus), white-tailed deer (Odocoileus virginianus), bobcat (Lynx rufus), fisher (Martes pennant), grey squirrel (Sciurus carolinensis), grey fox (Urocyon cinereoargenteus), and red fox (Vulpes vulpes). Common avian species include a variety of songbirds and woodpeckers, as well as common game species including wild turkey (Meleagris gallopavo) and ruffed grouse (Bonasa umbellus).



With Arkport Dam being considered a dry dam, there is little recreational fishing. However, trout is a popular game fish in the upper portions of the Canisteo River. On average, approximately 2,700 yearling (8-9 inches) and 400 two-year-old (12-15 inches) brown trout (Salmo trutta) are stocked downstream of the dam annually. Other sport fish species in the Canisteo River are smallmouth bass (Micropterus dolomieu), largemouth bass (Micropterus salmoide), and walleye (Sander vitreus). The Canisteo River also supports other species,

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac.

including sunfish species such as bluegill (Lepomis macrochirus), brown bullhead catfish (Ameiurus nebulosus), and common carp (Cyprinus carpio) (NYSDEC, 2022).

# 2.2.4 Threatened and Endangered Species

Federally listed species

Within the January 2024 **USFWS** Information for Planning and Consultation (IPac) tool, the Northern Long-eared bat (Myotis septentironalis) is the only federally listed threatened or endangered species that is known to exist within the project area. However, the Green Floater clam (Lasmigona subviridos) is identified as a proposed threatened species. The Monarch Butterfly (Danaus plexippus) was the



only candidate species identified within the project area. The project area does not contain any critical habitat of either species.

Northern long-eared bats are medium sized bats (about 3-4 inches in length) associated with mature, interior forest environments. Unlike most other bats, the Northern Long-eared bat forages along wooded hillsides and ridgelines – not above valley-bottom streams and along the edges of riparian forests. The species is listed as threatened throughout its range, primarily due to impacts of white-nose syndrome. Populations at northern long-eared bat hibernation sites have declined by 99 percent since the discovery of white-nose syndrome. Forest fragmentation and conversion are also major threats to the species due to its' association with large blocks of mature forest (USFWS, n.d.(c)).

Green floaters are small freshwater green mussels with olive ovate trapezoidal shaped shells that are typically less than 2.2 inches (USFWS, 2023 (b)). Green floaters are one out of approximately 300 freshwater mussels native to Unites State waters that have experienced drastic declines over the last century. Declines of the population are result of fragmentation and degradation of aquatic habitats due to agricultural runoff, mining wastes, development, and dam construction.



Currently, green floaters are found in seven states including New York (USFWS, 2023(a)). Arkport Dam does not overlap with any critical habitat of the green floater (Appendix G). Monarch butterflies are one of the most recognizable species in North America. Each year monarch butterflies migrate from Canada to their overwintering sites located in the mountains of central Mexico or coastal California. The monarch butterfly is currently

considered a candidate species due to habitat loss at their overwintering sites. The habitat loss in Mexico is due to conversion of grasslands to agriculture and urban development, while in California it is caused by unsuitable management of the overwintering groves and drought. Throughout their habitat range, exposure to insecticides has also hindered the population (USFWS, n.d.(b)).

New York State Threatened & Endangered Species

According to the Division of Fish and Wildlife, New York Heritage Program, there are no state-listed animals, plants, or significant communities, within or in the immediate vicinity of the project area (See Appendix G).

# 2.2.5 Invasive Species

Invasive species are defined as non-native species whose introduction into an ecosystem is likely to cause environmental, human, or economic harm. Non-native species may not be affected by existing predators, disease, or other limiting factors in their introduced range and therefore may thrive and outcompete native species. Non-native invasive species are, therefore, often difficult and expensive to manage. Arkport Dam and associated lands are experiencing several terrestrial invasive species, some of which are actively managed by Arkport Dam operators. Invasive and nuisance species found within the project area are described in the following sections.

#### 2.2.5.1 Plants

The most abundant and managed invasive plant species that can be found in the project vicinity is Japanese knotweed (*Polygonum cuspidatum*). Arkport Dam operators actively manage this species with mowing and herbicide applications. Other species that are common in the New York region are Japanese barberry (*Berberis thunbergii*), Multiflora rose (*Rosa multiflora*), Garlic mustard (*Alliaria petiolata*) and Japanese stiltgrass (*Microstegium vimineum*).

#### 2.2.5.2 Insects

Currently, the project area has few problems with nonnative invasive insect pests; however, invasive insects have caused damage in the past and are likely to cause damage in the future. Emerald ash borer (Agrilus planipennis) has been destructive to the North American ash species (Fraxinus sp.) for many years throughout New York, including in Steuben County. As of the summer of 2022, the only counties in the state of



New York that have not been identified with emerald ash borer were Essex, Hamilton, and Lewis (NYSDEC, n.d.). Other common and/or emerging invasive pests, such as the hemlock woolly adelgid (Adelges tsugae), are confirmed to be present nearby in Steuben County but have not yet become a problem on project lands (USDAFS, 2022).

#### 2.2.5.3 Birds

Both invasive and native nuisance bird species are present in the project area. The European starling (*Sturnis vulgaris*) was introduced to Central Park, New York City in 1890 and is now a common resident of both urban and rural areas in the United States. European starlings outcompete native cavity nesting species by evicting already established nests. (APHIS, 2017). Starlings are present in the project area but are not actively managed.

# 2.2.6 Water Quality

The watershed is composed of several small tributaries with the largest being 4.5 square miles (USACE, 2006). The reservoir area is mostly meadow land that is surrounded by moderately steep hill sides that are well-forested. The overall water quality of the Canisteo River, which flows through Arkport Dam, is generally fair to good but is labeled as unassessed by New York State Water Quality (New York State Water Quality, n.d.). The Canisteo River contains alkaline water with a moderate nutrient load. Overall, sedimentation is not an issue (USACE, 2006). In 2021, the Susquehanna River Basin Commission (SRBC) conducted a Water Quality Strategy Survey. The study classified the Upper Canisteo River as high-water quality, non-impaired biology, and excellent in habitat categories (SRBC, 2021).

#### 2.3 Cultural Resources

# 2.3.1 Prehistoric (paleontology)

Precontact history in New York can generally be divided into three periods: the Paleoindian Period (14,000 to 8,000 Before Common Era (BCE)), the Archaic Period (8,000 to 1,500 BCE), and the Woodland Period (1,000 BCE to CE 1600). Both the Archaic and Woodland Periods are sub-divided into Early, Middle, and Late sub-periods.

The Paleoindian Period featured a highly mobile settlement pattern among inhabitants who practiced seasonal migrations and foraging strategies. Extant Paleoindian cultural material typically follow major river systems as fertile valleys and coastal plains were seen as attractive subsistence areas for early populations.

The Archaic Period is further divided into three sub-periods: the Early Archaic Period (8,000 to 6,000 BCE), the Middle Archaic Period (6,000 to 3,000 BCE), and the Late Archaic Period (3,000 to 1,500 BCE). The Archaic Period is also characterized by mobile hunter-gatherer groups practicing seasonal migrations and foraging patterns; however, there is an increased use of uplands and terraces by the end of the Archaic Period. After the Archaic Period there is what is referred to as the Transitional Period (1,500 to 1,000 BCE) that is characterized by the use of soapstone bowls, the precursors to fired ceramics used during the subsequent Woodland Period.

The Woodland Period is further divided into three sub-periods: the Early Woodland Period (1,000 BCE to 100 CE), the Middle Woodland Period (100 CE to CE 900), and the Late Woodland Period (CE 900 to 1600). The Woodland Period is characterized by the use of clay-fired ceramics and an increasing reliance on horticulture and agriculture through time. As noted by Ritchie 1994, the two main cultures associated with the Late Woodland in western New York were the Owasco (CE 1000 to 1300) and the Iroquois (CE 1300 to Present). Sites associated with the Owasco are primarily found in the upland regions of drainage basins and

waterways. Iroquois sites are characterized by fortified settlements and longhouse structures along high terraces overlooking waterways.

### 2.3.2 Historic

Although Steuben County was formed in the last decade of the eighteenth century, it's establishment and settlement by Europeans is rooted in the results of the American Revolution and subsequent land speculations. As the British Empire faced defeat, they ceded their land claims and territory in western New York, along with those lands already inhabited by their Haudenosaunee allies. New York and Massachusetts claimed the territory, but ultimately agreed to a settlement in 1786 through the Treaty of Hartford. This stipulated that New York gained sovereignty and jurisdiction over the territory, but Massachusetts retained the preemptive right to buy Tribal lands or sell this right to a third party (American Ancestors, 2000).

In 1788, Oliver Phelps, Nathaniel Gorham, and their associates purchased Massachusetts's preemptive right to approximately six million acres of land subject to Tribal land title. They proceeded to negotiate with Seneca representatives for a clear land title of the entire tract; however, they were only able to purchase approximately two million acres east of the Genesee River where the modern-day Arkport Dam is located. Over the next three years Gorham and Phelps defaulted on their remaining payments and sold their preemptive right to lands west of the Genesee River, but their original purchase and negotiations with Haudenosaunee allowed for the settlement of Steuben County (American Ancestors, 2000; McKelvey, 1939).

Steuben County was established in 1796 from land previously within Ontario County. Steuben County was named after Friedrich Wilhelm Augustin, Baron von Steuben, a German-Prussian general who served under George Washington during the American Revolution. County histories note that early American settlement was routed from Pennsylvania along the Susquehanna and Chemung Rivers. Demonstrating rapid population growth, Steuben County featured a population of 1,788 in 1800 and 62,965 by 1855 (French 1860). Roberts (1891) notes that the completion of the New York & Erie Railroad in 1850 helped spur population growth, especially in Hornellsville, where the company routed the railroad's corridor.

Prior to the construction of the Arkport Dam, the landscape west of Arkport was predominately rural and mountainous with historic settlement along a road that once roughly paralleled the Canisteo River. A review of historic maps shows multiple dwellings within the vicinity of the Arkport Dam, including those belonging to "R. Weaver," "L. Woolever," and "D.C. Ward" in 1853 and to "G. Davenport," "P. Reznor," "W. Higgins," and "L. Higgins" by 1873 (Levy et al. 1857; Beers, 1873). Dwellings such as these are an indication of the continuous and advantageous settlement along and use of the Canisteo River.

Following a record flood in 1935, Congress included dam authorizations in the landmark Flood Control Act of 1936 (Public Law 74-738, 74<sup>th</sup> Congress, 2<sup>nd</sup> Session), as amended by the Flood Control Act of 1938. The specific local purpose of the project authorization was to construct flood control measures for the protection of Hornell, Canisteo, and Addison as well as reducing flood heights at other localities on the Canisteo and Chemung Rivers. The Arkport Dam was operationally complete in 1939 at a federal cost of \$1,910,000 (USACE, 2022).

### 2.3.3 Previous Investigations at Arkport Dam

No cultural resources surveys have been conducted within the Arkport Dam project area.

# 2.3.4 Recorded Cultural Resources

No cultural resources have been previously identified within the Arkport Dam project area.

# 2.3.5 Long-Term Objectives for Cultural Resources

The objectives below are listed to provide goals for complying with National Historic Preservation Act (NHPA) Sections 106 and 110, Engineering Regulation 1130-2-540, and Engineering Pamphlet 1130-2-540. These regulations and guidance documents establish and help guide stewardship and preservation programs for USACE operations projects such as Arkport Dam.

- Identify and inventory historic properties within the project area as funds permit; and,
- Increase public awareness and education of the history of the Arkport Dam, regional histories, archaeological studies, etc. through interpretive displays, pamphlets, presentations, or other methods as appropriate; and,
- Draft and finalize a Cultural Resources Management Plan that would provide a comprehensive program to direct historic preservation activities and objectives, as appropriate; and,
- Prevent unauthorized or illegal excavation of sites and removal of artifacts from project lands; and,
- Maintain compliance with Sections 106 and 110 of the NHPA, the Archaeological Resources Protection Act, and the Native American Graves Protection and Repatriation Act.

# 2.4 Demographic and Economic Resources

# 2.4.1 Current Demographics, Economics, Trends and Analysis

The zone of interest (ZOI) for the socio-economic analysis of Arkport Dam consists of only Steuben County, New York. With Arkport Dam being designed as a dry dam, there are limited recreational opportunities available to the public. Thus, Arkport Dam predominantly serves the local community of Steuben County, but the area is open to the public and could also be used by transient travelers or other residents.

#### 2.4.2 Population

According to the 2020 American Community Survey (ACS) 5-year population estimate projections, the total population for the ZOI in 2020 was 95,843 down from 98,724 in 2010. The population in the ZOI is approximately 0.5 percent of the total population of New York (19,514,849 people) in 2020. From 2010 to 2030, the population in the ZOI is expected to decrease to 91,632, an annual growth decrease of -0.4 percent per year. Table 2-4 exhibits the population estimates and projections for the ZOI. The distribution of the population among gender, as shown in Table 2-5 is approximately 49.9 percent male and 50.1 percent female within the ZOI, compared to 48.5 percent male and 51.5 percent female in all of New York.

Figure 2-2 represents the population age structure in Steuben County, the ZOI and New York. The median ages in Steuben County and New York is 42.9 years and 39 years respectfully. The age structure is somewhat inverted for all three geographical areas (e.g., low birth rate and aging population), suggesting contraction of the population.

As shown in Figure 2-3, the overwhelming majority of the ZOI population is white, with minority races making up only 6 percent of the total population. Approximately 2 percent of the ZOI population identified as Hispanic or Latino (of any race), and 0.1 percent identified as American Indian of the Cherokee, Chippewa, Navajo, or Sioux tribal groupings (Census Bureau, n.d.).

Table 2-4 Population Estimates and 2030 Projections

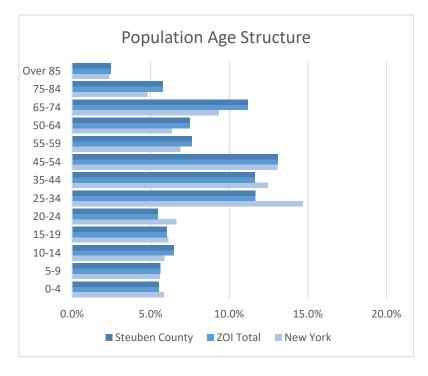
County/State	2010 Esti	mate	2020 Estimate		Projection in 2030 Estimate		Growth
County/state	Number	% of ZOI	Number	% of ZOI	Number	% of ZOI	rate
New York	19,229,752	-	19,514,849	1	20,604,030	-	0.36%
Steuben	98,724	100.0%	95,843	100.0%	91,632	100.0%	-0.36%
ZOI Total	98,724		95,843		91,632		-0.36%

Sources: US Census Bureau (2010 and 2020 Estimates); Cornell University Program and Applied Demographics (2030 Estimates)

Table 2-5 Population Estimates by Gender

County/State	Population (K)			
Coonly/state	Female	Male		
New York	10,040.7	9,474.2		
Steuben	47.8	48.0		
ZOI Total	47.8	48.0		
Source: US Census Bureau (2022)				

Figure 2-2 2022 Percent of Population by Age Group in Steuben County, Zone of Interest and State



Source: (U.S. Census, 2022)

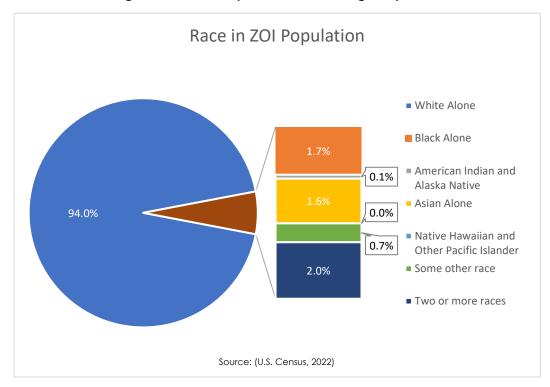


Figure 2-3 2022 Population Percentages by Race

## 2.4.3 Education and Employment

In the ZOI, 35.5 percent of the population aged 25 and older has obtained a high school diploma or equivalent. Approximately 16.6 percent have some college education but no degree, 14.5 percent have an associate degree, 12.5 percent have a bachelor's degree, 12.1 percent have a graduate degree or professional certification, 5.9 percent have a 9th to 12th grade education, and 2.9 percent have less than a 9th grade education.

The largest employment industry in the ZOI is educational services, and health care and social assistance at approximately 25.9 percent; followed by 18.9 percent in manufacturing; 10.9 percent in retail; and 7.7 percent in arts, entertainment, and recreation, and accommodation and food services. All other industries make up 36.6 percent of employment. The civilian labor force unemployment rate within the ZOI is 3.4 percent, similar to the 3.6 percent 2022 unemployment rate for all of New York.

### 2.4.4 Households and Income

There are approximately 40,100 households in the ZOI and 7,417,224 in New York. The median household income in the ZOI (\$49,111 USD) is lower than the New York overall income (\$71,117 USD). Approximately, 8 percent of people living within the ZOI are below the poverty level, compared to 10 percent in all New York.

### 2.5 Recreation Facilities, Activities, and Needs

### 2.5.1 Zone of Influence

The ZOI for Arkport Dam consists of only Steuben County, New York. The reason for this is due to the limited recreational value Arkport Dam provides and generally, only local residents utilize the recreational benefits of the dam.

#### 2.5.2 Recreation Facilities

Although the primary function of Arkport Dam is flood risk management, the project area provides a few recreational opportunities. There is no formal recreational facility, but the project area is used by hunters, bird watchers, wildlife viewers, and snowmobilists. Each fall, hunters use the Arkport Dam property for small game, including squirrels and rabbits, as well as large game hunting that includes black bear and white-tailed deer. Wildlife viewers and bird watchers can freely walk around the project area exploring the reservoirs open meadow, forested hill sides, and the waters of the Canisteo River. During the winter months snowmobilists use the Dam's access roads as trails. None of these recreation activities are managed by USACE employees.

### 2.5.3 Recreation Carrying Capacity

Currently, there are no plans to actively limit the current access to the public for the limited recreational use that the Arkport Dam provides. USACE staff provides road maintenance and mowing of vegetation.

### 2.6 Pertinent Public Laws

### 2.6.1 Federal Laws

Public Law 59-209, Antiquities Act, 1906. The first Federal law established to protect what are now known as "cultural resources" on public lands. It provides a permit procedure for investigating "antiquities" and consists of two parts: An act for the Preservation of American Antiquities and Uniform Rules and Regulations.

Public Law 74-292, Historic Sites Act, 1935. Declares it to be a national policy to preserve for (in contrast to protecting from) the public, historic (including prehistoric) sites, buildings, and objects of national significance. This act provides both authorization and a directive for the Secretary of the Interior, through the National Park Service, to assume a position of national leadership in the area of protecting, recovering, and interpreting national archeological historic resources. It also establishes an "Advisory Board on National Parks; Historic Sites, Buildings, and Monuments, a committee of eleven experts appointed by the Secretary to recommend policies to the Department of the Interior".

Public Law 78-534, Flood Control Act, 1944. Section 4 of the act as last amended in 1962 by Section 207 of Public Law 87-874 authorizes USACE to construct, maintain, and operate public parks and recreational facilities in reservoir areas and to grant leases and licenses for lands, including facilities, preferably to Federal, State or local governmental agencies.

Public Law 85-624, Fish and Wildlife Coordination Act, 1958. This act, as amended in 1965, sets down the general policy that fish and wildlife conservation shall receive equal consideration with other project purposes and be coordinated with other features of water resource development programs. Opportunities for improving fish and wildlife resources and adverse

effects on these resources shall be examined along with other purposes that might be served by water resources development.

Public Law 86-717, Forest Conservation, 1960. This act provides for the protection of forest and other vegetative cover for reservoir areas under this jurisdiction of the Secretary of the Army and the Chief of Engineers.

Public Law 87-874, Rivers and Harbors Act, 1962. This act authorizes the construction, repair, and preservation of certain public works on rivers and harbors for navigation, flood control, and for other purposes.

Public Law 88-578, Land and Water Conservation Fund Act, 1965. This act established a fund from which Congress can make appropriations for outdoor recreation. Section 2(2) makes entrance and user fees at reservoirs possible by deleting the words "without charge" from Section 4 of the 1944 Flood Control Act as amended.

Public Law 89-90, Water Resources Planning Act, 1965. This act established the Water Resources Council and gives it the responsibility to encourage the development, conservation, and use of the Nation's water and related land resources on a coordinated and comprehensive basis.

Public Law 91-190, National Environmental Policy Act (NEPA), 1969. NEPA declared it a national policy to encourage productive and enjoyable harmony between man and his environment, and for other purposes. Specifically, it declared a "continuing policy of the Federal Government to use all practicable means and measures...to foster and promote the general welfare, to create conditions under which man and nature can exist in productive harmony, and fulfill the social, economic, and other requirements of present and future generations of Americans." Section 102 authorized and directed that, to the fullest extent possible, the policies, regulations and public law of the United States shall be interpreted and administered in accordance with the policies of the Act.

Public Law 92-500, Federal Water Pollution Control Act Amendments, 1972. The Federal Water Pollution Control Act of 1948 (PL 845, 80th Congress), as amended in 1956, 1961, 1965 and 1970 (PL 91- 224), established the basic tenet of uniform State standards for water quality. Public Law 92-500 strongly affirms the Federal interest in this area. "The objective of this act is to restore and maintain the chemical, physical and biological integrity of the Nation's waters."

Public Law 93-291, Archeological Conservation Act, 1974. The Secretary of the Interior shall coordinate all Federal survey and recovery activities authorized under this expansion of the 1960 act. The Federal construction agency may transfer up to one percent of project funds to the Secretary with such transferred funds considered non-reimbursable project costs.

Public Law 94-422, Amendment of the Land and Water Conservation Fund Act, 1965. Expands the role of the Advisory Council. Title 2 - Section 102a amends Section 106 of the Historical Preservation Act of 1966 to say that the Council can comment on activities which will have an adverse effect on sites either included in or eligible for inclusion in the NRHP.

Public Law 99-662, The Water Resources Development Act, 1986. Provides the conservation and development of water and related resources and the improvement and rehabilitation of the Nation's water resources infrastructure.

### 2.6.2 Executive Orders (EO)

EO 11514, Protection and Enhancement of Environmental Quality – EO 11514 requires federal agencies to provide leadership in protecting and enhancing the quality of the Nation's environment to sustain and enrich human life.

EO 11593, Protection and Enhancement of Cultural Environment – EO 11593 requires federal agencies to administer the cultural properties under their control in a spirit of stewardship and trusteeship for future generations.

EO 11990, Protection of Wetlands – EO 11990 requires federal agencies to minimize the destruction, loss, or degradation of wetlands, and to preserve and enhance the natural and beneficial values of wetlands in executing federal projects.

EO 11988, Floodplain Management – This EO directs federal agencies to evaluate the potential impacts of proposed actions in floodplains.

EO 12898, Environmental Justice – This EO directs federal agencies to achieve environmental justice to the greatest extent practicable and permitted by law, and consistent with the principles set forth in the report on the National Performance Review. Agencies are required to identify and address, as appropriate, disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority populations and low-income populations.

EO 13045, Protection of Children from Health Risks & Safety Risks – This EO directs federal agencies to evaluate environmental health or safety risks that may disproportionately affect children.

EO 13112, Invasive Species – This EO directs federal agencies to evaluate the occurrence of invasive species, the prevention for the introduction of invasive species, and measures of their control to minimize the economic, ecological, and human health impacts.

EO 13175, Consultation and Coordination with Indian Tribal Governments – This EO reaffirms the federal government's commitment to tribal sovereignty, self-determination, and self-government by ensuring agencies consult with Indian tribes and respect tribal sovereignty as they develop policy on issues that impact Indian communities.

EO 13186, Migratory Bird Habitat Protection – Sections 3a and 3e of EO 13186 direct federal agencies to evaluate the impacts of their actions on migratory birds, with emphasis on species of concern, and inform the USFWS of potential negative impacts on migratory birds.

EO 13508, Chesapeake Bay Protection and Restoration – This EO directs federal agencies to implement best management practices to restore and maintain the health of the Chesapeake Bay.

### 2.6.3 State Laws

State of New York, Environmental Conservation Law (ECL). This law established the New York State Department of Environmental Conservation (NYSDEC) and authorizes all of its programs.

State of New York, ECL, Article 6, State Smart Growth Public Infrastructure Policy Act. This article supports maximizing the social, economic, and environmental benefits from public infrastructure development through minimizing unnecessary costs of sprawl development.

State of New York, ECL, Articles 11 & 13, Fish and Wildlife Law. This act prohibits the taking, wounding, killing, selling, or buying of any protected fish or other wildlife species.

State of New York, ECL, Article 16, Flood Control. This article declares that the state participates in the federal flood control program.

State of New York, ECL, Article 17, Water Pollution Control Act. This article safeguards the waters of the state from pollution by preventing any new pollution and abating pre-existing pollution.

State of New York, ECL, Article 49, Protection of Natural and Man-made Beauty. This article gives NYSDEC the power to develop, assist, and encourage policies and programs that preserve and enhance the natural and man-made beauty of the state

# 3 RESOURCE OJECTIVES

### 3.1 Introduction

The purpose of the Master Plan is to establish the guidelines for sustainable stewardship of natural and recreational resources managed directly and indirectly on USACE owned lands. The resource objectives and goals are consistent with the authorized project purposes, Federal laws and directives, regional needs, resource capabilities, and take public input into consideration. The goals presented in the plan express the overall desired end state of the cumulative land at Arkport Dam. The resource objectives specify task-oriented actions necessary to achieve the plan goals.

Overarching USACE management goals and environmental operating principles are presented in the following sections. Specific project wide and Arkport Dam resource objectives are presented in Section 3.3.

### 3.2 Management Goals

The following goals are the priorities for consideration when determining management objectives and development activities. Implementation of these goals is based upon time, manpower, and budget. The objectives provided in this chapter are established to provide high levels of stewardship to USACE managed lands and resources, while still providing a high level of public service. These goals will be pursued using a variety of mechanisms such as: assistance from volunteer efforts, hired labor, contract labor, permit conditions, remediation, and special lease conditions. It is the intention of Arkport Dam staff to provide a realistic approach to the management of all resources.

### Project Management Goals:

- Goal A Provide the best management practices to respond to regional needs, resource capabilities and capacities, and expressed public interests consistent with authorized project purposes.
- Goal B Protect and manage project natural and cultural resources through sustainable environmental stewardship programs.
- Goal C Provide public outdoor recreation opportunities that support project purposes and public interests while sustaining project natural resources.
- Goal D Recognize the unique qualities, characteristics, and potentials of the project.
- Goal E Provide consistency and compatibility with national objectives and other state and regional goals and programs.

In addition to the goals, USACE management activities are guided by USACE-wide Environmental Operating Principles (EOPs) as follows:

• Strive to achieve environmental sustainability. An environment maintained in a healthy, diverse, and sustainable condition is necessary to support life.

- Recognize the interdependence of life and the physical environment. Proactively consider environmental consequences of USACE programs and act accordingly in all appropriate circumstances.
- Seek balance and synergy among human development activities and natural systems by designing economic and environmental solutions that support and reinforce one another.
- Continue to meet corporate responsibility and accountability under the law for activities and decisions under our control, which may impact human health and welfare and the continued viability of natural systems.
- Seek ways and means to assess and mitigate cumulative impacts to the environment; consider the environment in employing a risk management and systems approach to the full life cycle of our projects and processes.
- Build and share an integrated scientific, economic, and social knowledge base that supports a greater understanding of the environment and impacts of our work in a collaborative manner.
- Employ an open, transparent process that respects the views of individuals and groups interested in USACE activities; listen to them actively and learn from their perspective in the search to find innovative win-win solutions to the nations' problems, that also protect and enhance the environment.

### 3.3 Resource Objectives

Resource objectives are defined as clearly written statements that respond to identified issues and that specify measurable and attainable activities for resource development and/or management of the lands and waters under USACE jurisdiction. The objectives stated in this master plan support the Plan's goals, USACE EOPs, and applicable national performance measures. The objectives in this master plan are intended to provide project benefits, meet public needs, and foster environmental sustainability for Arkport Dam to the greatest extent possible.

### 3.3.1 Project-Wide Objectives

- Mitigate potential flood damage to Arkport and Hornell New York due to flooding of the Canisteo River.
- Execute environmental stewardship activities on project lands to sustain natural and cultural resources.

### 3.3.2 Recreation Area Objectives

Arkport Dam accommodates a small number of recreational opportunities to the local region. Recreational benefits of the project area include hunting of large and small game species, snowmobiling, and viewing wildlife. The majority of Arkport Dam recreational benefits are utilized during the fall and winter months. There is no management designated to aid in the function of these recreational activities.

# 4 LAND CLASSIFICATION

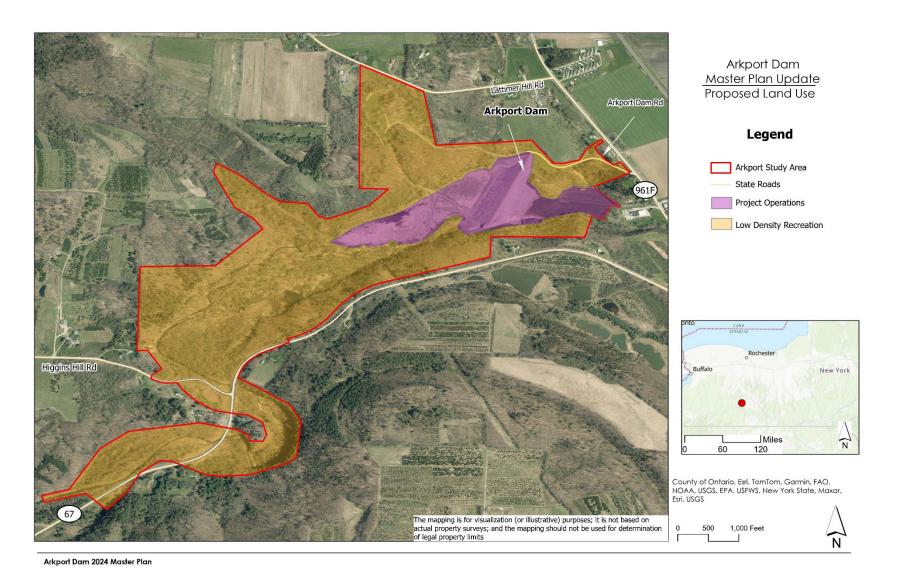
### 4.1 Land Allocation

All project lands, for USACE water resource development projects, are allocated by USACE into one of four categories, in accordance with the congressionally authorized purpose for which the project lands were acquired. There are four possible categories of allocation identified in USACE regulations, including Operations, Recreation, Fish and Wildlife, and Mitigation. There is no history of any land allocation categories applied to Arkport Dam.

### 4.2 Land Classification

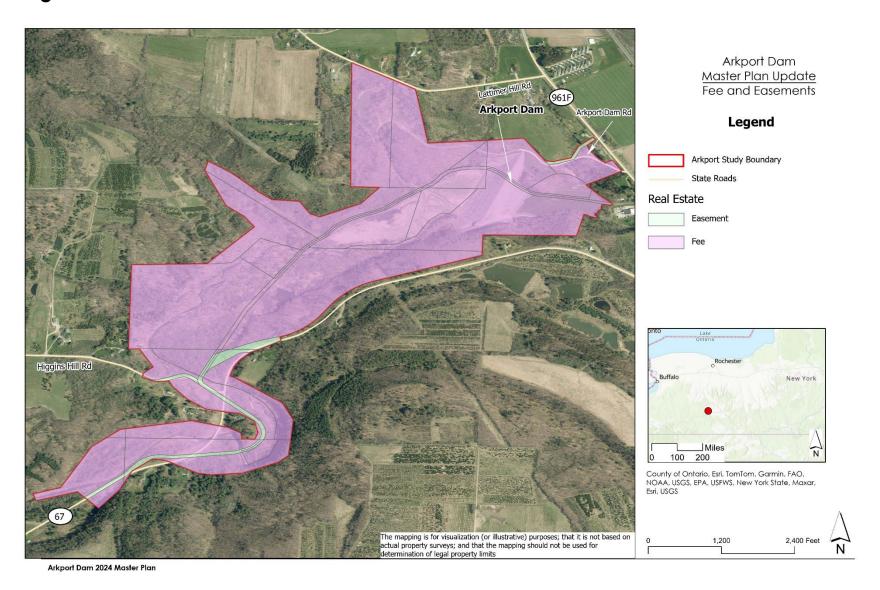
The objective of classifying project lands is to identify how a given parcel of land shall be used now and in the foreseeable future. Land classification is a central component of this plan, and once a particular classification is established, any significant change to that classification would require a formal process including public review and comment. Ongoing and planned management practices for each classification are outlined in Chapter 5 – Resource Plan. Land Classification indicates the primary use for which project lands are managed. There are 3 categories of classification identified in USACE regulation EP 1130-2-550, Chapter 3, relevant to the Arkport Dam, including: Project Operations, Multiple Resource Management Lands, and Water Surface. Figure 4-1 exhibits the land classifications at Arkport Dam, and Table 4-1 presents the acreage per land classification. Figure 4-2 illustrates the total land acreages, either in fee or under easement, for the site. Project Easements are also explained in Section 4.4.

Figure 4-1 Proposed Land Classifications



ARKPORT DAM MASTER PLAN 4-2

Figure 4-2 Real Estate



ARKPORT DAM MASTER PLAN 4-3

Table 4-1 Proposed Land Classification Acreage

Designated Land Classifications	Acres
Project Operations:	47
Low Density Recreation	274
Total	321*

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

### 4.3 Project Operations

This classification category includes all project land required for the structure, operation, administration, or maintenance of the project and must be maintained to carry out the authorized purposes of flood risk management, water supply, and water quality. Approximately 47 acres at Arkport Dam are allocated to project operations, including the dam, control tower, operations offices, and maintenance facilities. Other operational units include the spillway, restricted access roads, and utility rights of way.

### 4.4 Multiple Resource Management

This classification category identifies the predominant use of an area with the understanding that other compatible uses can occur within the area. This classification is divided into three sub-classifications identified as: Low Density Recreation, Vegetative Management, and Future Recreation. A given tract of land may be classified using one or more of these sub-classifications. There are approximately 274 acres of land that are under this classification. The land classification maps (Figure 4-1) reflect the predominant sub-classification. The following identifies the amount contained in each sub-classification of Multiple Resource Management Lands.

Low-density recreation are lands with minimal development or infrastructure that support passive public recreation use, like fishing, hunting, wildlife viewing, or hiking. As all Federally owned lands except those required for Project Operations are designated for recreational use, the approximate 274 acres of low-density recreation areas on project lands include all other Federally owned lands not designated as Operations or Vegetative Management.

### 4.5 Estate and Acquisition Policy

Real Estate acquisition in the reservoir area includes approximately 318 acres acquired in fees. Easement lands include all lands for which USACE holds an easement interest but not fee title. These could describe a situation in which USACE agreed to easement rights on fee title property or pursued easement rights on land outside the original fee simple purchase. Arkport Dam holds flowage easement interests on approximately 9 acres of land. No Operation or Conservation Easement classifications are designated in the project area.

Outgrants are a real estate instrument that authorizes a private or public entity, that is not the USACE, to access Federally controlled property for non-mission related purposes (Table 4-2).

**Table 4-2 Arkport Dam Outgrants** 

Grantee	Description
New York Dept of Public Works	Road
Arkport Joint Fire District	Renewal of 14-298-Training
Bell Telephone of PA	Telephone Facilities
New York State Electric & Gas Corp	Electric Lines
Steuben County	Road
Local Resident	Road
New York State Electric & Gas Corp	Transmission
New York State Electric & Gas Corp	Use of Land for 33KV Electric Powerline
Allegany County Federation of	.23 acre use of Established Snowmobile
Snowmobilers, INC	Trails
US Department of Interior	Electric Lines to Geological Survey Gaging Station

# **5 RESOURCE PLAN**

### 5.1 Resource Plan Overview

This chapter sets forth a resource plan describing, in broad terms, how each land classification within the Master Plan will be managed. All management goals described in Section 3.2 apply to each land classification, but the primary goal(s) for each classification is listed below for emphasis. Refer to Section 3.3 for a listing of resource objectives applicable to each management goal.

Management of all lands, recreation facilities and related infrastructure must take into consideration the effects of pool fluctuations associated with the authorized flood risk management mission. Management actions are dependent on congressional appropriations, the financial capability of lessees and other key stakeholders, and the contributions of labor and other resources by volunteers. The land classifications and applicable goals for each classification for Arkport Dam include the following:

Table 5-1 Land Classification & Applicable Management Goals

Land Classification	Goals*
Project Operations	A, E
Multiple Resource Management	
Lands for:	
<ul> <li>Low Density Recreation</li> </ul>	C, E
<ul> <li>Vegetative</li> </ul>	B, E
Management	

<sup>\*</sup> See Section 3.2

Goal D is not supported by this project

### 5.2 Project Operations

This land is associated with the dam and spillway structures that are operated and maintained for the purpose of fulfilling the flood risk management mission of Arkport Dam. There are approximately 47 acres of lands under this classification, all of which are managed by USACE. There are currently no future projects associated with this land classification.

### 5.3 Multiple Resource Management Lands

Multiple Resource Management Lands (MRML) are, as the name implies, lands that serve multiple purposes, but that are sub-classified and managed for a predominant use. The following paragraphs describe the various sub-classifications of these lands at Arkport Dam, the number of acres in each sub-classification, and the management plan for these lands.

Management of low-density recreation lands will continue to maintain a healthy, ecologically adapted vegetative cover to reduce erosion and improve aesthetics while also supporting low impact recreational opportunities. The public may use these lands for bank fishing, hiking, wildlife viewing, and hunting. Hunting is allowed in select areas that are a reasonable and safe distance from dam operations, and adjacent residential properties. There is currently 274 acres of Low-Density Recreation at Arkport Dam.

# 6 TOPICS, ISSUES, CONSIDERATIONS

### 6.1 Competing Interests on Natural Resources

Arkport Dam was authorized to provide flood risk management to the village of Arkport and the city of Hornell. Arkport Dam offers limited recreational benefits. Within the region there are other areas that provided recreational benefits including Almond Dam. For this reason, there are no competing interests of natural resources that Arkport Dam provides.

### 6.2 Utilities

Arkport Dam includes civil outgrants for electric and telephone lines. Transmission lines of the New York State Electric and Gas Corporation are suspended above the project boundary and are located east of the dam, while local electric and phone lines are located west of the dam embankment. Telephone lines are owned by Verizon PA LLC (Previously known as Bell Telephone of PA Company).

### 6.3 United States Geological Survey (USGS) Stations

Arkport Dam boundary contains two USGS water gauges. Site 01521000 (Arkport Reservoir Near Arkport NY), installed in 1951, is located within the reservoir, upstream of the dam embankment and reports water surface elevations on a 15-minute interval. Site 01521500 (Canisteo River at Arkport NY), installed in 1937, is located downstream of the dam and currently reports discharge and water level on a 15-minute interval. Data can be located at waterdata.usgs.gov.

### 6.4 Fire Department Training

Arkport and Hornell Fire Departments utilize the downstream area below the dam for training purposes. A house trailer located on the property, is used for ladder and air pack trainings. During these trainings, smoke canisters are used to simulate authentic scenarios and there are active fire trainings at this facility. Fire departments also take advantage of the Canisteo River to conduct stream pump trainings. In the event of a medical emergency in the village of Arkport, the training area can be used as a landing zone for helicopter medical evacuation.

# 7 PUBLIC AND AGENCY COORDINATION

USACE policy guidance in ER 1120-2-550, Change 7, January 30, 2013, and EP 1130-2-550, Change 5, January 30, 2013, requires thorough public involvement and agency coordination throughout the master plan revision process including any associated environmental assessment process. The following milestones provide a brief look at the overall process of revising the Arkport Dam Master Plan:

- June 21, 2022, the planning team visited Arkport Dam where initial introductions, site orientation, a site tour, and concept discussions took place.
- July 15, 2024, Draft Master Plan and EA Submittal (Public Review). No public comments received.
- December 6, 2024, Final Master Plan and EA Submittal (FONSI Signed).

Agency coordination was conducted by USACE with the USFWS through the Information, Planning, and Consultation online system (IPaC) to ensure compliance with Section 7 of the Endangered Species Act (ESA). The most recent IPaC report was provided on January 8, 2024. Review was also performed by USACE staff using NYSDEC online tools including the New York Natural Heritage Program database and confirmed via letter dated October 12, 2022, from the NYSDEC Natural Heritage Program. Consultation letters under Section 106 of the NHPA were sent to the State Historic Preservation Office and tribal nations on March 7, 2024. Coordination correspondence is included in Appendix B of the EA.

# 8 SUMMARY OF RECOMMENDATIONS

### 8.1 Summary Overview

The preparation of the Arkport Dam Master Plan follows the USACE master planning guidance in ER 1130-2-550 and EP 1130-2-550, both dated 13 January 2013. Three major requirements set forth in the new guidance include (1) the preparation of contemporary Resource Objectives, (2) Classification of project lands using the newly approved classification standards, and (3) the preparation of a Resource Plan describing in broad terms how the land in each of the land classifications will be managed into the foreseeable future. The study team followed this guidance to prepare a master plan that will improve environmental quality and foster a management philosophy conducive to existing and projected staff levels at Arkport Dam. Factors considered in the plan were identified through discussions with project representatives, USACE, and the public. This Master Plan will ensure the long-term sustainability of natural resources associated with Arkport Dam.

### 8.2 Land Classification Proposals

During the development of the 2024 Arkport Dam Master Plan, there was no previous Master Plan located to be referenced. As such, land classifications were designated based on current land management and land classification definitions from Chapter 3 of the USACE master planning guidance EP 1130-2-550 as described in Section 4. A summary of land classification justifications is provided in Table 8-1. A summary of land classification designations and descriptions is provided in Table 8-2.

**Table 8-1 Proposed Land Classifications** 

Land Classifications	Totals (acres)	Justification
Project Operations:	47	Policy Compliance
Low Recreation	274	Policy Compliance

Table 8-2 Proposed Land Classifications at Arkport

Classification	2024 Master Plan (acres)	Classification Description
Project Operations	47	This classification category includes all project land required for the structure, operation, administration, or maintenance of the project and must be maintained to carry out the authorized purposes of flood risk management, water supply, and water quality.
Multiple Resource Mana	agement Land	
Low Density Recreation	274	Management of this land classification calls for maintaining a healthy, ecologically adapted vegetative cover to reduce erosion and improve aesthetics, while also supporting low impact recreational opportunities such as bank fishing, hiking, wildlife viewing, and access to the shoreline. Hunting may also be allowed in select areas that are a reasonable and safe distance from high density recreational areas, dam operations, and adjacent residential properties. The new land classification criteria exclude vegetation and wildlife management areas, leaving only areas with minimal development to support passive recreation use (i.e., primitive camping, hunting, trails, wildlife viewing, etc.).
Total	321*	

\*Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

# 9 APPENDIX

### **Appendix A: Acronyms and Abbreviations**

Acronym	Definition
2024 Master Plan	2024 Arkport Dam Master Plan
3A	Tioga loam
ACS	American Community Survey
AOI	Area of Interest
CEPD	Comprehensive Evaluation of Project Datum
CEQ	Council on Environmental Quality
CF	Cut and Fill land
CFR	Code of Federal Regulations
cfs	cubic feet per second
Ch	Chenango channery silt loam
EA	Environmental Assessment
EO	Executive Order
EP	Engineering Pamphlet
ER	Engineer Regulation
FEMA	Federal Emergency Management Agency
FONSI	Finding of No Significant Impact
GIS	Geographical Information System
HfC	Hornell-Fremont
НоВ	Howard gravelly loam
HrB	Howard-Madrid complex
HtD	Howard-Alton
IPaC	Information, Planning, and Consultation
LRF	Lordstown Arnot
MdB	Mardin shannery silt loam
Мр	Middlebury silt loam
MRML	Multiple Resource Management Lands
NEPA	National Environmental Policy Act
NFIP	The National Flood Insurance Program
NOAA	National Oceanic and Atmospheric Administration's
NRCS	Natural Resources Conservation Service
PCD	Project Construction Datum
ROI	Region of Influence
SRBC	Susquehanna River Basin Commission
Tg	Tioga silt loam
USACE	U.S. Army Corps of Engineers

USEPA	U.S. Environmental Protection Agency
USFS	U.S. Forest Service
USFWS	U.S. Fish and Wildlife Service
Vob	Volusia channery silt loam
ZOI	Zone of Interest

### **Appendix B: References**

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### **Appendix C: Kick-Off Meeting Minutes**

### <u>Arkport Master Plan Site Visit</u>

June 21, 2022, 1330-1500 (sunny and 81°)

Kristina May – CENAB Planning, Arkport Study Manager/Biologist Chris Johnson – CENAB Planning, Biologist Megan Spindler – CENAB Planning, Biologist

Joe Hess – CENAB Flood Risk Management, Arkport/Almond Head Dam Operator Graig Boccia – CENAB Flood Risk Management, Arkport/Almond Maintenance Worker Brian Luprek is the Operations Project Manager, Susquehanna River Projects Office (not available)

The dam is located at Route 961-F and Arkport Dam Road. A gate is located at the entrance to Arkport Dam Road. First, we drove on top of the dam to the south end of the dam adjacent to the spillway. The top of the dam was grassy with no fences on either side. We observed where the Canisteo River flows into the tunnel. There was debris built up at the entrance of the tunnel. We also looked at the spillway. Next, we drove back across the dam and used to Arkport Dam Road to access the dry dam. There was no water in the dam. Vegetation was about 5 feet tall and there appeared to have been no water in the dam for quite some time. We walked through the debris to see the entrance to the tunnel. As we drove back on Arkport Dam Road, we observed the remnants of a spoil pile to the left of the road. Lastly, we drove to the east side of the dam to see the spillway and the tunnel outlet. A scour hole was present in the riverbed adjacent to the bottom of the spillway created by water that has come out of the outlet at high velocities. Joe Hess provided the following information during the site visit:

- Construction of the dam was completed in 1939
- Average precipitation is about 30"; 2021 produced 61"
- High water event, water quickly comes up

### Design:

- Dry dam works by pressure alone. No 'gates', no shut down, no tower.
- Earthen dam for the purpose of flood control with a 660-foot-long tunnel under spillway
- 13' horseshoe shape decreases to 4' at the outlet
- Pressure moves water through & causes back up. No gates. (Ayelsworth is similar in operation)
- Dam length: 1,200 linear feet (length along the top of the dam including the spillway)
- Dam height: 113 feet, max discharge: 29,100 cubic feet per second (number of cubic feet per second the spillway is capable of discharging when the reservoir is at its maximum designed water surface elevation)
- Max storage: 10,800-acre feet (total storage space in the reservoir below the maximum attainable water surface elevation)

- Drainage area: 30 sq. miles (drainage area is defined as the as the area that drains to a particular point (in this case, the dam) on a river or stream
- Flows at 17 CFS through the tunnel slows down flows. Arkport slows flow at Almond delays time to shut gates at Almond.

### Regular maintenance:

- The spillway is cleaned out every 10 years.
- Sediment and debris (trees, sediment, and trash) that build up at the outlet entrance
  are removed annually (usually August). Approx. 600' upstream of the dam
  cleaned/debris removal. Spoil area located at the top of the road. Spoil is placed
  uphill in a designated spoil disposal site. No permits needed to remove sediment
  from Arkport property. Excess debris is transported to the spill area and pushed back
  into the woods every couple years.
- Spray the dam with herbicide once a year
- Embankment inspections occur every year (geo-tech). Periodic inspections are all good standing.
- Piezometer readings are used and occur at every 15'. Readings occur after every storm event.
- Reservoir is moved periodically. Farmers sometimes mow and bail grass from Arkport
- Water quality testing occurs 4x/year.
- No maintenance plan for structures

#### Other uses:

- Hunting always open
- Snow mobile club leases the area during the winter
- Arkport fire department performs trainings in the field adjacent to Arkport Dam.
   Leases field.
- Brown Trout fishing occurs in stream adjacent to the dam.

### Other info:

- Wildlife includes deer, bear, bobcat, coyote, turkeys
- No plan to update the structures
- Typically, no vandalism occurs
- Riprap at the dam was brought in from state-owned land 5 miles from Arkport
- Not aware of any O&M plans for Arkport, no previous master plan. Email Brian L. for any O&M plans and other documents. Get any photos during flood events.

Appendix D: Public Notices and Pertinent Newspaper Articles		



### Planning Division

# Notice of Availability

### **Arkport Dam 2024 Master Plan and Environmental Assessment**

15 July 2024

In accordance with the National Environmental Policy Act (NEPA) of 1969, as amended, the U.S. Army Corps of Engineers, Baltimore District (USACE) has prepared a draft environmental assessment (EA) to assess the impact of the implementation of the Arkport Dam 2024 Master Plan ("2024 Master Plan"). The Arkport Dam project is located in Steuben County, New York on the Canisteo River, a tributary of the Chemung River, which flows into the Susquehanna River.

The Proposed Action includes implementation of the 2024 Master Plan to reflect changes in land management classifications, land uses, and USACE regulations and guidance that have occurred since Arkport Dam became operational in 1939. In compliance with NEPA, USACE has prepared a draft Master Plan and EA and evaluated potential effects of the 2024 Master Plan on the natural, cultural, and human environment. The EA determined negligible impacts would occur to the following resources: water resources, soils, biological resources, land use and recreation, air quality, greenhouse gases and climate, noise, geology, cultural resources, groundwater, wild and scenic rivers, utilities, hazardous materials and waste, socioeconomics and environmental justice, and traffic and transportation. Based on the preliminary findings in the draft EA, USACE anticipates issuing a Finding of No Significant Impact (FONSI).

Projects that may be proposed at the Arkport Dam project in the future will be evaluated in compliance with this master plan; NEPA; USACE regulations; and other federal, state, and local policies and regulations.

USACE requests comments regarding the draft Master Plan and EA within thirty (30) days of the date of this notice. USACE will consider all comments received within the 30-day comment period in the preparation of the Final Master Plan and EA. A copy of the draft Master Plan and EA is available at the Almond Public Library (Almond, New York) and the Hornell Public Library (Hornell, New York). Additionally, the Draft Master Plan and EA can be found on the USACE Arkport Dam website at: <a href="https://www.nab.usace.army.mil/missions/dams-recreation/arkport-dam/arkport-dam-master-plan/">https://www.nab.usace.army.mil/missions/dams-recreation/arkport-dam/arkport-dam-master-plan/</a>

If you would like to request a public meeting to discuss the 2024 Master Plan and the associated environmental assessment or if you have any questions, please contact Lauren McDonald at (443) 990-6291 or at <a href="Lauren.N.McDonald@usace.army.mil"><u>Lauren.N.McDonald@usace.army.mil.</u></a>

Individuals wishing to provide comments or request additional information may contact Ms. McDonald at the email address above. Additionally, questions and/or comments can be submitted at the USACE Arkport Dam website above or mailed to U.S. Army Corps of Engineers, Planning Division, Subject: Arkport Dam, 2 Hopkins Plaza, Baltimore, MD 21201.

Daniel M. Bierly, P.E.

Chief, Civil Project Development Branch

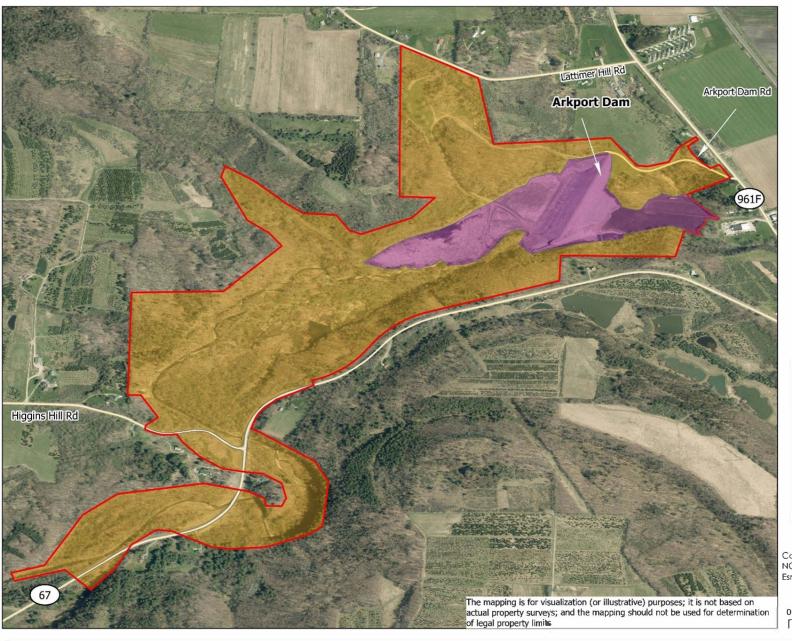
### **DEPARTMENT OF THE ARMY**

U.S. Army Engineer District, Baltimore Planning Division 2 Hopkins Plaza Baltimore, Maryland 21201

Official Business

lo public comments received.					

Appendix F: Land Classification and Recreational Asset Maps		



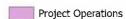
Arkport Dam

<u>Master Plan Update</u>

Proposed Land Use

### Legend









County of Ontario, Esri, TomTom, Garmin, FAO, NOAA, USGS, EPA, USFWS, New York State, Maxar, Esri, USGS

0 500 1,000 Feet



Appendix G: NEPA Documentation	



**US Army Corps of Engineers** Baltimore District

# DRAFT FINDING OF NO SIGNIFICANT IMPACT AND ENVIRONMENTAL ASSESSMENT FOR ARKPORT DAM MASTER PLAN

ARKPORT DAM AND RESERVOIR STEUBEN COUNTY, NEW YORK

### December 2024

This Environmental Assessment follows 40 CFR Parts 1500-1508, National Environmental Policy

Act Implementing Regulations dated 1978

Prepared by: U.S. Army Corps of Engineers, Baltimore District

2 Hopkins Plaza

Baltimore, Maryland 21201

### FINDING OF NO SIGNIFICANT IMPACT

### Environmental Assessment for the Arkport Dam Master Plan Steuben County, New York

In accordance with the National Environmental Policy Act of 1969 (NEPA), including guidelines in 33 Code of Federal Regulations (CFR), Part 230 (Procedures for Implementing NEPA), the Baltimore District of the U.S. Army Corps of Engineers (USACE), has assessed the potential impacts of the 2024 Arkport Dam Master Plan (2024 Master Plan). The Arkport Dam Project was authorized and constructed for the primary purpose of flood risk management originating on the Chemung Subbasin. Implementation of the Arkport Dam Master Plan and proposed land use designations must recognize and be compatible with the primary project missions of flood risk management.

USACE manages project lands in accordance with land use classifications that have been determined in the 2024 Master Plan for the project lands. Thus, land use classifications are fundamental to project lands management. Land use classifications (see Table S-1) provide for development and resource management consistent with authorized purposes and other Federal laws. The 2024 Master Plan provides a comprehensive description of Arkport Dam, a discussion of factors influencing resource management and development, a synopsis of public involvement and input into the planning process, and descriptions of existing development.

Under the No Action Alternative, USACE would take no action, which means land use reclassifications would not occur.

The Proposed Action includes adopting the 2024 Master Plan to reflect designation of land management and land uses classifications per current USACE regulations and guidance. The 2024 Master Plan refines land classifications to meet authorized project purposes and current resource objectives. This includes a mix of natural resource and recreation management objectives that are compatible with regional goals established by stakeholders and USACE during the master planning process, recognize outdoor recreation trends, and are responsive to public comment. The purpose of the Proposed Action is to ensure that the conservation and sustainability of the land, water, and recreational resources at Arkport Dam comply with applicable environmental laws and regulations and to maintain quality land for future use. The 2024 Master Plan is intended to serve as a comprehensive land management plan for the next 15 to 25 years. The Arkport Dam Master Plan has been updated in accordance with the January 2013 updates to the Engineer Regulation (ER) 1130-2-550 and Engineering Pamphlet (EP) 1130-2-550.

Table S-1 identifies the required land and water surface classification changes associated with the Proposed Action.

Table S-1: Proposed Land Use Classifications at Arkport Dam.

Classification	2024 Master Plan (acres)	Classification Description
Project Operations	47	This classification category includes all project land required for the structure, operation, administration, or maintenance of the project and which all must be maintained to carry out the authorized purposes of flood risk management, water supply, and water quality.
Multiple Resource M	anagement Land	
Low Density Recreation	274	Management of this land classification calls for maintaining a healthy, ecologically adapted vegetative cover to reduce erosion and improve aesthetics, while also supporting low impact recreational opportunities such as bank fishing, hiking, wildlife viewing, and access to the shoreline. Hunting may also be allowed in select areas that are a reasonable and safe distance from high density recreational areas, dam operations, and adjacent residential properties. The new land classification criteria exclude vegetation and wildlife management areas, leaving only areas with minimal development to support passive recreation use (i.e., primitive camping, hunting, trails, wildlife viewing, etc.).
Total	321*	

<sup>\*</sup>Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

USACE chose the Proposed Action because it would meet regional goals associated with good stewardship of land and water resources and allow for continued use and development of project lands without violating national policies or public laws.

USACE used the Environmental Assessment (EA) and comments received from other agencies to determine whether the Proposed Action requires the preparation of an Environmental Impact Statement (EIS). This included assessment of all environmental, social, and economic factors that are relevant to the recommended alternative considered in this assessment. The EA determined no impact would occur to the following resources: water resources, soils, biological resources, air quality, greenhouse gasses and climate, noise,

geology, cultural resources, groundwater, wild and scenic rivers, utilities, hazardous materials and waste, socioeconomics and environmental justice, and traffic and transportation.

### Conclusion

Based on the summary of effects evaluated in the EA, I have determined that the Proposed Action alternative, which I have selected, will not have a significant effect on the natural and human environment. For this reason, no Environmental Impact Statement is required.

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06 December 2024

Date

Francis B. Pera Colonel, U.S. Army Commander and District Engineer

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## **ACRONYMS AND ABBREVIATIONS**

Acronym	Definition
2024 Master Plan	2024 Arkport Dam Master Plan
3A	Tioga loam
ACS	American Community Survey
CEPD	Comprehensive Evaluation of ProjectA1:B40 Datum
CEQ	Council on Environmental Quality
CF	Cut and Fill land
CFR	Code of Federal Regulations
cfs	cubic feet per second
Ch	Chenango channery silt loam
EA	Environmental Assessment
EO	Executive Order
EP	Engineering Pamphlet
ER	Engineer Regulation
FEMA	Federal Emergency Management Agency
FIRMs	Flood Insurance Rate Maps
FONSI	Finding of No Significant Impact
GIS	Geographical Information System
HfC	Hornell-Fremont
НоВ	Howard gravelly loam
HrB	Howard-Madrid complex
HtD	Howard-Alton
IPaC	Information, Planning, and Consultation
LRF	Lordstown Arnot
MdB	Mardin shannery silt loam
Мр	Middlebury silt loam
NEPA	National Environmental Policy Act
NFIP	The National Flood Insurance Program
NOAA	National Oceanic and Atmospheric Administration's
NRCS	Natural Resources Conservation Service
OPM	Operational Management Plan
ROI	region of influence
SME	subject matter expert
Tg	Tioga silt loam
USACE	U.S. Army Corps of Engineers
USEPA	U.S. Environmental Protection Agency
USFS	U.S. Forest Service
USFWS	U.S. Fish and Wildlife Service
Vob	Volusia channery silt loam
ZOI	zone of interest

#### 1 Introduction

#### 1.1 Project Background

The Arkport Dam was authorized by the Flood Control Act of June 22, 1936, and amended by the Flood Control Act of June 28, 1938. Construction of the dam was initiated in May of 1937 and the dam was operationally complete in 1939. The New York State Flood of 1935 was devastating to the communities of the Upper Canisteo Valley, including Arkport, Hornell, and Canisteo, leading to the construction of the Arkport Dam. Arkport Dam is operated by the United States Army Corps of Engineers (USACE), Baltimore District and associated infrastructure, as well as all land acquired for the dam and reservoir, are federally owned and administered by USACE.

The Master Plan for the project is the strategic land use management document that guides the comprehensive management and development actions related to project recreational, natural, and cultural resources throughout the life of the project. Implementation of the Master Plan and proposed land use classifications must recognize and be compatible with the primary project mission of flood risk management.

The USACE produces and uses the Master Plan to guide the responsible stewardship of USACE-administered lands and resources for the benefit of present and future generations. The Master Plan presents an inventory and analysis of land resources, resource management objectives, land classifications, and resource use plans for each land classification. Specific to the project, the Master Plan presents an evaluation of the assets, needs, and potential uses of the project reservoir and lands and provides direction for appropriate management, use, development, enhancement, protection, and conservation of the natural and man-made resources at the project. The Master Plan is guided by Engineer Regulation (ER) 1130-2-550 "Recreation Operations and Maintenance Policies," and Engineering Pamphlet (EP) 1130-2-550 "Recreation Operations and Maintenance Guidance and Procedures." Per guidance, USACE land classifications provide for development and resource management consistent with authorized purposes and other federal Laws.

USACE is proposing adoption of a Master Plan at Arkport Dam, to characterize land classifications, provide regional information, and ensure USACE policy compliance. Prior to this proposed Master Plan, there were no records of a previous Master Plan for Arkport Dam. This Environmental Assessment (EA) considers the potential impacts to the natural and human environment from the implementation of the 2024 Arkport Dam Master Plan (hereafter "2024 Master Plan").

#### 1.1.1 Project Location and Setting

Arkport Dam is located on the Canisteo River approximately one mile upstream of the village of Arkport, New York and eight miles upstream of Hornell, New York in Steuben County. The Canisteo River is a tributary of the Tioga River within the Susquehanna River watershed. The Canisteo River empties via the Tioga River into the Chemung River, and into the Susquehanna River. The surface area of the dry reservoir is 190 acres, and the total project area is approximately 321 acres that includes the dam, reservoir, and surrounding forest land. The valley floor is moderately wooded and consists primarily of livestock farms and residential areas. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages.

The project area is remote and consists of narrow to wide valleys with rolling forested hillslopes that rise to between 900 to 2,515 feet above sea level. The average temperature is between 37 to 59 degrees Fahrenheit and receives approximately 32 inches of precipitation a year. The Project area receives on average 41 inches of snow annually, with most snowfall occurring between December and February (Climate Data, n.d.).

#### 1.1.2 Project History

The Arkport Dam was authorized by the Flood Control Act of June 22, 1936, and amended by the Flood Control Act of June 28, 1938. Construction of the dam was initiated in May of 1937 and the dam was operationally complete in 1939. The Flood of 1935 was devastating to the communities of the Upper Canisteo Valley, including Arkport, Hornell, and Canisteo, leading to the construction of the Arkport Dam.

The dam is constructed of rolled earth fill with a concrete chute spillway in the right abutment. The dam is approximately 1,200 feet long, top width of 25, base width of 730 feet and maximum height of the embankment is 113 feet high at elevation 1,323 feet PCD. The outlet works consist of an un-gated reinforced-concrete outlet tunnel located under the right abutment. Flow drains into the flip bucket stilling basin at the downstream center of the spillway. The discharge through the conduit when the lake level is at spillway crest, is 1,040 cubic feet per second (USACE, 2021).

#### 1.2 Purpose and Need for the Action

The purpose of the action is to create an Arkport Dam Master Plan. The action is needed as required by ER and EP 1130-2-550. The Master Plan is intended to serve as a comprehensive land and recreation management plan for the next 15 to 25 years, which reflects current land uses, population trends, USACE management policy, and wildlife habitat at the Project.

#### 1.3 Scope of the EA

USACE prepared this EA pursuant to the National Environmental Policy Act (NEPA), Council on Environmental Quality (CEQ) regulations (40 Code of Federal Regulations [CFR] 1500-1517), and the USACE implementing regulations, Policy and Procedures for Implementing NEPA, ER 200-2-2 (USACE 1988) to evaluate existing conditions and potential impacts of implementing the 2024 Master Plan. NEPA requires federal agencies to review potential environmental effects of federal actions, which includes the adoption of formal plans, such as master plans, approved by federal agencies upon which future agency actions will be based.

Alternatives considered within this EA focus on the proposed land use classifications as presented in the 2024 Master Plan and the types of future development projects that could occur within the land use classifications. The EA does not consider implementation of specific projects identified within the 2024 Master Plan during the master planning process as those projects are conceptual in nature, nor does it consider specific future development opportunities for leased areas. USACE would conduct further NEPA analysis on future projects once funding is available and detailed project planning and design occur.

#### 1.4 Coordination and Public Review

USACE coordinated with agencies, organizations, and members of the public with a potential interest in the Proposed Action during the development of the 2024 Master Plan and in

preparation of this EA. Additionally, Appendix D and E of the 2024 Arkport Dam Master Plan provide a record of coordination for the overall Master Plan with EA with project stakeholders, agencies, and the public.

Agency coordination was conducted by USACE with the U.S. Fish and Wildlife Service (USFWS) through the Information, Planning, and Consultation online system (IPaC) to ensure compliance with Section 7 of the Endangered Species Act (ESA). The most recent IPaC report was provided on January 8, 2024. Review was also performed by USACE staff using NYSDEC online tools including the New York Natural Heritage Program database and confirmed via letter dated October 12, 2022, from the NYSDEC Natural Heritage Program. Consultation letters under Section 106 of the NHPA were sent to the State Historic Preservation Office and tribal nations on March 7, 2024. Coordination correspondence is included in Appendix B of this EA.

#### 2 Proposed Action and Alternatives

#### 2.1 Development of Alternatives

USACE identified alternatives considered within this EA as a part of the master planning process. This Chapter describes the master planning process, screening criteria for alternative development and the alternatives carried forth for detailed analysis within this EA.

#### 2.1.1 Master Planning Process

USACE guidance recommends the establishment of resource goals and objectives for the purposes of development, conservation, and management of natural, cultural, and management ersources at a project location. Goals describe the desired end state of overall management efforts, whereas objectives are concise statements describing measurable and attainable management activities that support the stated goals. Goals and objectives are guidelines for obtaining maximum public benefits while minimizing adverse impacts on the environment and are developed in accordance with 1) authorized project purposes, 2) applicable laws and regulations, 3) resource capabilities and suitability, 4) regional needs, 5) other governmental plans and programs, and 6) expressed public desires.

The 2024 Master Plan establishes the following management goals for Arkport Dam:

- **Goal A** Provide the best management practices to respond to regional needs, resource capabilities and capacities, and expressed public interests consistent with authorized project purposes.
- **Goal B** Protect and manage project natural and cultural resources through sustainable environmental stewardship programs.
- **Goal C** Provide public outdoor recreation opportunities that support project purposes and public interests while sustaining project natural resources.
- Goal D Recognize the unique qualities, characteristics, and potentials of the Project.
- **Goal E** Provide consistency and compatibility with national objectives and other state and regional goals and programs.

#### 2.1.2 Screening Criteria

For an alternative to be considered viable, it must be compatible with the primary project missions of flood risk management. In addition, the alternative must meet management goal objectives and USACE-wide Environmental Operating Principles. Based on these criteria, this EA evaluates the No Action Alternative and the Proposed Action Alternative.

#### 2.2 Alternative 1: No Action Alternative

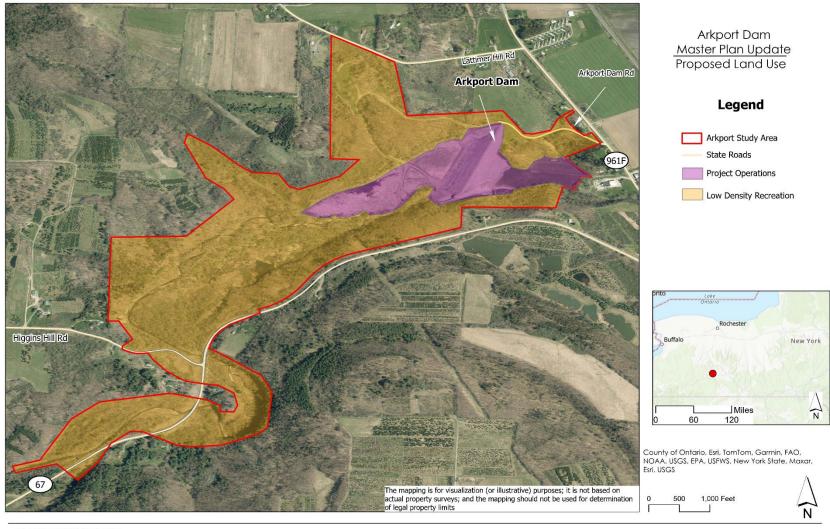
The No Action Alternative serves as a basis for comparison to the anticipated effects of the other action alternatives. Under the No Action Alternative, the USACE would take no action and would not adopt the 2024 Master Plan. No land use classifications would occur.

#### 2.3 Alternative 2: Proposed Action (Preferred Alternative)

Under Alternative 2, the Proposed Action Alternative, the USACE would implement the 2024 Master Plan and associated changes in land management in compliance with USACE regulations and guidance. This alternative would establish land classifications to adhere to

USACE standards and include resource objectives that reflect current and projected needs compatible with regional goals. Required changes associated with the Proposed Action include classifications of land. Figure 2-1 depicts the proposed new land use classifications within the 2024 Master Plan. Table 2-1 quantifies the proposed land classifications and provides a description of the land use classification.

Figure 2-1 Proposed Land Classifications Map



Arkport Dam 2024 Master Plan

Table 2-1 Proposed Land Use Classifications at Arkport Dam

Classification	2024 Master Plan (acres)	Classification Description
Project Operations	47	This classification category includes all project land required for the structure, operation, administration, or maintenance of the project and which all must be maintained to carry out the authorized purposes of flood risk management, water supply, and water quality.
Multiple Resource Manag	ement Land	
Low Density Recreation	274	Management of this land classification calls for maintaining a healthy, ecologically adapted vegetative cover to reduce erosion and improve aesthetics, while also supporting low impact recreational opportunities such as bank fishing, hiking, wildlife viewing, and access to the shoreline. Hunting may also be allowed in select areas that are a reasonable and safe distance from high density recreational areas, dam operations, and adjacent residential properties. The new land classification criteria exclude vegetation and wildlife management areas, leaving only areas with minimal development to support passive recreation use (i.e., primitive camping, hunting, trails, wildlife viewing, etc.).
Total	321*	,

\*Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

#### 2.4 Alternatives Eliminated from Further Consideration

USACE initially considered other alternatives to the Proposed Action as part of the master planning charette process and the scoping process for this EA. However, none met the purpose of and need for the Proposed Action or the USACE regulations and guidance. Furthermore, no other alternatives addressed public concerns. As such, no other alternatives beyond the No Action and Preferred Alternative are being carried forward for analysis in this EA.

#### 3 Environmental Setting and Consequences

#### 3.1 Introduction

This chapter describes the natural and human environments that exist at the Project and the potential impacts of the No Action Alternative and Proposed Action (Preferred Alternative), outlined in Chapter 2. The description of baseline data sources and approach for analyzing impacts is discussed in Sections 3.1.1 and 3.1.2, respectively.

Several resources were determined not to be affected by the Proposed Action; therefore, a detailed analysis of these topics is not presented in this chapter. Section 3.1.3 provides a discussion of resources carried through for further analysis within the EA, and justification for those resources dismissed from further analysis.

#### 3.1.1 Description of Baseline Data and Data Sources

The EA used the following types of data to characterize the affected environment of the project:

- Geographical Information System (GIS), including waters and wetlands inventory, floodplain mapping, and vegetation;
- Aerial photography;
- Regional and local reports: including Natural Resources Conservation Service (NRCS)
   Soil Surveys and previous studies conducted at the project;
- Agency databases including USFWS and the U.S. Environmental Protection Agency (USEPA);
- Information presented within the 2024 Master Plan
- Agency coordination

#### 3.1.2 Approach for Analyzing Impacts

Impacts (consequence or effect) can be either beneficial or adverse and can be either directly related to the action or indirectly caused by the action. Direct effects are caused by the action and occur at the same time and place (40 CFR § 1508.8[a]). Indirect effects are caused by the action and are later intime or further removed in distance but are still reasonably foreseeable (40 CFR § 1508.8[b]). As discussed in this chapter, the alternatives may create temporary (less than 1 year), short-term (up to 3 years), long term (3 to 10 years following the Master Plan), or permanent effects.

Impacts on each resource can vary in degree or magnitude from a slightly noticeable change to a total change in the environment. This analysis classifies the intensity of impacts as beneficial, negligible, minor, moderate, or significant. The intensity thresholds are defined as follows:

- Beneficial Impacts would improve or enhance the resource;
- None/Negligible A resource would not be affected, or the effects would be at or below the level of detection, and changes would not be of any measurable or perceptible consequence;
- Minor Effects on a resource would be detectable, although the effects would be localized, small, and of little consequence to the sustainability of the resource. Mitigation measures, if needed to offset adverse effects, would be simple and achievable;

- Moderate Effects on a resource would be readily detectable, long-term, localized, and measurable. Mitigation measures, if needed to offset adverse effects, would be extensive and likely achievable; and
- Significant Effects on a resource would be obvious and long-term and would have substantial consequences on a regional scale. Mitigation measures to offset the adverse effects would be required and extensive, and success of the mitigation measures would not be guaranteed.

As stated in Section 1.3, Scope of the EA, the analysis focuses on the proposed land use classifications as presented in the 2024 Master Plan. USACE would conduct further NEPA analysis on projects once funding is available and detailed planning and design occur.

#### 3.1.3 Level of Resource Area Analysis

All potentially relevant resource areas were initially considered for analysis in this EA. Consistent with NEPA implementing regulations and guidance, USACE focused the analysis on topics with the greatest potential for environmental impacts. This sliding-scale approach is consistent with NEPA (40 CFR § 1502.2(b)), under which impacts, issues, and related regulatory requirements are investigated and addressed with a degree of effort commensurate with their importance. Some resource topics are limited in scope due to the lack of direct effect from the Proposed Action on the resource or because that resource is not located within the project. For example, no body of water in the Arkport Dam watershed is designated as a federally wild or scenic river, so this resource will not be discussed.

In conducting this analysis, a qualified subject matter expert (SME) reviewed the potential direct and indirect effects of the No Action Alternative and the Proposed Action relative to each environmental and socioeconomic resource. The SME carefully analyzed and considered the existing conditions of each resource area within the Proposed Action's region of influence (ROI). Through this analysis, it was determined that, for several resource areas, negligible adverse effects would occur. This included air quality, greenhouse gases and climate, noise, geology, groundwater, cultural resources, wild and scenic rivers, utilities, hazardous materials and waste, socioeconomics and environmental justice, and traffic and transportation.

#### 3.2 Water Resources

#### 3.2.1 Affected Environment

#### 3.2.1.1 Surface Waters and Wetlands

Arkport Dam is located within the headwaters of the Canisteo River and approximately 1 mile upstream from Arkport, and 8 miles upstream from Hornell. Arkport Dam has a rectangular shaped watershed that drains approximately 31 square miles, which is approximately 19 percent of the Canisteo River at Hornell, NY, and 9 percent of the drainage area of the Canisteo River at West Cameron, NY. Pertinent details are shown in Table 3-1.

Wetlands are common in the flat-bottom valley of the project area, mostly upstream of the dam embankment. A total of 15 freshwater emergent, freshwater forested/scrub shrub, and pond wetlands occur within the project area totaling approximately 101 acres, or 31 percent of the project's land area (Table 3-2) (USFWS, 2022).

Table 3-1 Arkport Dam Pertinent Details (USACE, 2021)

#### Pertinent data

renineni dala			
Drainage Area	Sq. mi	% Controlled by Dam	
Canisteo River at Arkport Dam	30.5	100.00%	
Canisteo River at Hornell	159 19.20%		
Canisteo River at West Cameron	340 9.00%		
Elevations (feet above mean sea level)		Elevation	
Top of dam		1,323.0 feet	
Reservoir, flood control (spillway crest)		1,304.0 feet	
Conservation pool		1,317.2 feet	
Dam		Description	
Туре	Rollec	l Earth Filled Embankment	
Length		1,200 feet	
Maximum height above streambed		113 feet	
Spillway		Description	
Туре	Side	Channel with Ogee Weir	
Location		Right abutment	
Crest Length	160 feet		
Height above streambed	1,303.78 feet		
Type weir	Uncontrolled Ogee		
Outlet works		Description	
Туре		Ungated Channel	
Location	Right Abutment		
Length (entrance to outlet portal)	1,000 feet		
Tunnel	8.0 Fo	ot Diameter with 4.33 Foot Diameter Nozzle	
Reservoir		Dimensions	
Length at elevation 1,303.78 (Spillway crest)	191 ac		
Length at elevation 1,316.98 (maximum pool)	244 ac		
Storage			
Maximum pool (1316.98)	9,815 acre-feet		
Flood control pool (elevation 1303.78)	7,000 acre-feet		
Total storage	24,980 acre-feet		
Lands acquired			
Acquired for project 339 ac			
Current Real Estate	326 ac*		

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac.

Table 3-2 Project Area Wetlands (USFWS, 2022.)

Wetland Type	Acres	Percent of AOI
Freshwater Emergent Wetland	3	1%
Freshwater Forested/Shrub Wetland	44	14%
Freshwater Pond	2	1%
Riverine	52	16%
Total	101	31%
AOI	326*	

Source: (United States Fish & Wildlife Service (USFWS), 2022)

#### 3.2.1.2 Water Quality

The watershed is composed of several small tributaries with the largest being 4.5 square miles. The reservoir area is mostly meadow land that is surrounded by moderately steep hill sides that are well forested. The overall water quality of the dam is generally fair to good but is labeled as unassessed by New York State Water Quality (New York State Water Quality, n.d.). The Canisteo River contains alkaline water and a moderate nutrient load. Overall sedimentation is not an issue at the Arkport Dam (USACE, 2006). In 2021, the Susquehanna River Basin Commission (SRBC) conducted a Water Quality Strategy Survey. The study classified the Upper Canisteo River as high-water quality, nonimpaired biology and excellent in habitat categories (SRBC, 2021).

#### 3.2.1.3 Floodplains

Floodplains are areas of land adjacent to rivers and streams that convey overflows during flood events. The Federal Emergency Management Agency (FEMA) defines a floodplain as being any land area susceptible to being inundated by water from any source (FEMA 2017). FEMA prepares Flood Insurance Rate Maps (FIRMs) that delineate flood hazard areas, such as floodplains, for communities. These maps are used to administer floodplain regulations and to reduce flood damage. Typically, these maps indicate the locations of 100-year floodplains, which are areas with a 1 percent chance of flooding occurring in any single year (FEMA,n.d.). Executive Order (EO) 11988, Floodplain Management, states that actions by federal agencies are to avoid to the extent possible the long- and short-term adverse impacts associated with the occupancy and modification of floodplain development wherever there is a practicable alternative.

The National Flood Insurance Program (NFIP) requires local jurisdictions to issue permits for all development in the 100-year floodplain, as depicted on maps issued by FEMA. Development is broadly defined to include any man-made change to land, including grading, filling, clearing, dredging, extraction, storage, subdivision of land, and construction and improvement of structures and buildings. For any development to take place, all necessary permits must be obtained, which may include federal and state permits, as well as local permits. To be properly permitted, proposed development may not increase flooding or create a dangerous situation during flooding, especially on another person's property. If a

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac.

structure is involved, it must be constructed to minimize damage during flooding. FEMA classifies the majority of this area as Zone A (1% annual chance of flooding) and Zone B (between the limits of the 100-year and 500-year floodplain) (FIRM# 3607770005B & 3609680020B) (Appendix A) (FEMA,n.d.).

#### 3.2.2 No Action-Environmental Consequences

Under the No Action Alternative, USACE would not implement the 2024 Master Plan and no new land use classifications would occur. The operation and management of Arkport Dam and USACE lands would continue without a Master Plan. Although this alternative does not result in a 2024 Master Plan that meets current regulations and guidance, there would be no significant impacts to water resources on project lands.

#### 3.2.3 Proposed Action-Environmental Consequences

The land use classifications required for the Proposed Action would not result in impacts to water resources. Table 3-3 summarizes effects to surface waters and wetlands based on the proposed changes to land use classifications.

Table 3-3 Potential Water Resource Impacts from Land Use Classifications

Classification	2024 Master Plan (acres)	Potential Impact/Classification Description
Project Operations:	47	No Impact. This land use classification would designate lands associated with the direct support for flood control operations, including dam and spillway structures. No new projects are proposed within this land use.
Low Recreation	274	No Impact. This land use focuses on the lands with minimal development or infrastructure that support passive public recreational use., such as fishing, hunting, wildlife viewing, or hiking. There are no future projects for the existing low-density recreation lands.
Total	321*	

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

#### 3.3 Soils

#### 3.3.1 Affected Environment

In the immediate area, adjacent to Arkport Dam, soils are primarily mapped as gentle slope silt loam soils such as Middlebury silt loam (Mp), Tioga silt loam (Tg), to very steep gravelly soils such as Howard, Alton (HtD) and, Lordstown Arnot (LRF). Upstream of Arkport Dam on the valley floor bordering the Canisteo River, soils are mapped primarily as Fluvaquents and Ochrept soils, which are characterized as frequently flooded and consists of an alluvial material such as, silt loam or a gravelly sandy loam soil.

Additional predominant soil types within the Arkport Dam property lines include gravelly loam soils that are gently to moderately graded slopes which include, Howard gravelly loam (HoB) and previously disturbed soils that are designated as Cut and Fill land (CF).

Approximately, 1 percent of soils are considered New York Farmland of Statewide importance, including Hornell-Fremont (HfC) Mardin shannery silt loam (MdB), and Volusia channery silt loam (Vob) within the study area. Additionally, 37.8 percent of soils in the project area are categorized as Prime Farmland, including Tioga loam (3A), Chenango channery silt loam (Ch) Howard gravelly loam (HoB), Howard-Madrid complex (HrB), Middlebury silt loam (Mp) and Tioga silt loam (Tg). (NRCS, n.d.).

#### 3.3.2 No Action-Environmental Consequences

Under the No Action Alternative, USACE would not implement the 2024 Master Plan and no new land use classifications would occur. The operation and management of Arkport Dam and USACE lands would continue without a Master Plan. Although this alternative does not result in a 2024 Master Plan that meets current regulations and guidance, there would be no significant impacts to soil resources on project lands.

#### 3.3.3 Proposed Action-Environmental Consequences

Classifications required for the Proposed Action would not result in impacts to soils. Table 3-4 summarizes potential effects to soil resources based on the proposed changes to land use classifications.

Table 3-4 Potential Soil Resource Impacts from Changes to Land Use Classifications

Classification	2024 Master Plan (acres)	Potential Impact/Classification Description
Project Operations:	47	No Impact. This land use classification would apply to lands associated with the direct support for flood control operations, including dam and spillway structures. No new projects are proposed within this land use.
Low Recreation	274	No Impact. This land use focuses on the lands with minimal development or infrastructure that support passive public recreational use, such as fishing, hunting, wildlife viewing, or hiking. There are no future projects for the existing low-density recreation lands.
Total	321*	

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

#### 3.4 Biological Resources

#### 3.4.1 Affected Environment

#### 3.4.1.1 Vegetation

According to the U.S. Forest Service (USFS), the Southwest Highlands of New York are characterized mainly as forest. Nearly 60 percent of the forests in the Southwest Highlands of New York consist of maple, beech, and birch. The primary species within this group is red maple (Acer rubrum), sugar maple (Acer saccharum), white ash (Fraxinus americana) and black cheery (Prunus serotina). Other forest groups present in the Southwest Highlands of New York are classified as oak/hickory and pine forests, which includes white pine (Pinus strobus), red pine (Pinus resinosa), and jack pine (Pinus banksiana) (USDA,2019).

Between 2012 and 2017, the overall forests of New York have gained approximately 250,000 acres, but lost approximately 390,000 acers, mainly due to agriculture, for a net decrease of forest acres of 0.3 percent. The surrounding area of Arkport Dam has experienced minor change of forest gain or loss. In 2019, New York had an estimated total of 18,622,212 acres of forest land with 73.5 percent being owned privately. Federal and State-owned forests account for 26.5 percent of New York forests, including Klipnocky, Bully Hill, and Cancacadea State Forests, which are in close proximity of Arkport Dam (USDA, 2019).

#### 3.4.1.2 Wildlife and Fisheries

Arkport Dam is remote and supports many habitat types including wetlands, grassy areas, fields, edges, and a variety of forest types and therefore attracts several species of wildlife. Mammalian wildlife found on project lands include black bear (Ursus americanus), white-tailed deer (Odocoileus virginianus), bobcat (Lynx rufus), fisher (Martes pennant), grey squirrel (Sciurus carolinensis), grey fox (Urocyon cinereoargenteus), and red fox (Vulpes vulpes). Common avian species include a variety of songbirds and woodpeckers, as well as common game species including wild turkey (Meleagris gallopavo) and ruffed grouse (Bonasa umbellus).

Arkport Dam being considered a dry dam, there is little recreational fishing. However, trout is a popular game fish in the upper portions of the Canisteo River. On average, approximately 2,700 yearling (8-9inches) and 400 two-year-old (12-15 inches) of brown trout (*Salmo trutta*) are stocked downstream of the dam annually. Other sport fish species in the Canisteo River are smallmouth bass (*Micropterus dolomieu*), largemouth bass (*Micropterus salmoide*), and walleye (*Sander vitreus*). The Canisteo River also provides habitat for bluegill (*Lepomis macrochirus*), brown bullhead catfish (*Ameiurus nebulosus*), and common carp (*Cyprinus carpio*) (NYSDEC, 2022).

#### 3.4.1.3 Threatened and Endangered Species

#### 3.4.1.3.1 Federally Listed Species

Identified within the January 2024 IPaC report found in appendix B of this EA, the northern long-eared bat (Myotis septentironalis) is the only federally listed threatened or endangered species that is known to exist within the project impact area. However, the green floater clam (Lasmigona subviridos) is identified as a proposed threatened species. The monarch butterfly (Danaus plexippus) has been identified as a candidate species. However, the project area does not contain any critical habitat area for either the green floater or monarch butterfly.

Northern long-eared bats are medium sized bats (about 3-4 inches in length) associated with mature, interior forest environments. Unlike most other bats, the northern long-eared forages along wooded hillsides and ridgelines – not above valley-bottom streams and along the edges of riparian forests. The species is listed as threatened throughout all its range, primarily due to impacts of white-nose syndrome. Populations at northern long-eared bat hibernation sites have declined by 99 percent since the discovery of white-nose syndrome. Forest fragmentation and conversion are also major threats to the species due to its' association with large blocks of mature forest (USFWS,n.d.)

Green floaters are small freshwater mussels with olive green ovate trapezoidal shaped shells that are typically less than 2.2 inches wide (USFWS, 2023 (b)). Green floaters are one out of approximately 300 freshwater mussels native to United State waters that have experienced drastic declines over the last century. Declines of the population are a result of fragmentation and degradation of aquatic habitats due to agricultural runoff, mining wastes, development, and dam construction. Currently, green floaters are found in seven states including New York (USFWS, 2023(a)). Arkport Dam does not overlap with any critical habitat of the green floater.

Monarch butterflies are one of the most recognizable species in North America. Each year monarch butterflies migrate from Canada to their overwintering sites located in the mountains of central Mexico or coastal California. The monarch butterfly is currently

considered a candidate species due to habitat loss at their overwintering sites. The habitat loss in Mexico is due to conversion of grasslands to agriculture and urban development, while in California it is caused by unsuitable management of the overwintering groves and drought. Throughout their habitat range, exposure to insecticides has also hindered the population (USFWS,n.d.).

#### 3.4.1.3.2 New York Threatened and Endangered Species

According to NYSDEC correspondence on October 12<sup>th</sup>, 2022, there were no records of rare or state-listed animals, plants, or significant natural communities within the Arkport Dam Study Area (See Appendix B of this EA).

#### 3.4.1.4 Non-Native, Invasive, and Nuisance Species

Non-native species include plant, animal, or other types of organisms whose introduction into an ecosystem is likely to cause environmental, human, or economic harm. Non-native, or exotic, species may not be affected by existing predators, disease, or other limiting factors in their introduced range and therefore may thrive and outcompete native species. Non-native invasive species are therefore often difficult and expensive to manage. The Arkport Dam, and associated lands are experiencing several terrestrial plant invasive species, some of which are actively managed by Arkport Dam operators.

#### 3.4.1.5 Plants

The most abundant and managed invasive plant species that can be found in the project vicinity is Japanese knotweed (*Polygonum cuspidatum*). Arkport Dam operators actively manage this species with mowing and herbicide applications. Other species that are common in the New York region are Japanese barberry (*Berberis thunebergii*), Multiflora rose (*Rosa multiflora*), Garlic mustard (*Alliaria petiolate*) and Japanese stiltgrass (*Microstegium vimineum*).

#### 3.4.1.6 Insects

Currently, the Project area has few problems with non-native invasive insect pests; however, invasive insects have been damaging in the past and are likely to cause damage in the future. Emerald ash borer (Agrilus planipennis) has been a problem for North American ash species (Fraxinus sp.) for many years throughout New York including Steuben County. Other common and/or emerging invasive pests, such as the hemlock woolly adelgid (Adelges tsugae) are confirmed to be present nearby in Steuben County but have yet to become a problem on project lands (USDAFS, 2022).

#### 3.4.1.7 Birds

Both invasive and native nuisance bird species are present in the project area. The European starling (*Sturnis vulgaris*) was introduced to Central Park, New York City in 1890 and is now a common resident of both urban and rural areas in the United States. European starlings outcompete native cavity nesting species by evicting already established nests (APHIS, 2017). Starlings are present in the project area but are not actively managed.

#### 3.4.2 No Action- Environmental Consequences

Under the No Action Alternative, USACE would not implement the 2024 Master Plan and no new land use classifications would occur. The operation and management of Arkport Dam and USACE lands would continue without a Master Plan. Although this alternative does not

result in a 2024 Master Plan that meets current regulations and guidance, there would be no significant impacts to vegetation resources on project lands.

#### 3.4.3 Proposed Actions- Environmental Consequences

The land use classifications required for the Proposed Action would not result in impacts to biological resources. Table 3-5 summarizes potential effects to biological resources based on the proposed changes to land use classifications.

Table 3-5 Potential Biological Resource Impacts from Changes to Land Use Classisifications

Classification	2024 Master Plan (acres)	Potential Impact/Classification Description
Project Operations:	47	No Impact. This land use classification would designate lands associated with the direct support for flood control operations, including dam and spillway structures. No new projects are proposed within this land use.
Low Recreation	274	No Impact. This land use focuses on the lands with minimal development or infrastructure that support passive public recreational use., such as fishing, hunting, wildlife viewing, or hiking. There are no future projects for the existing low-density recreation lands.
Total	321*	

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

#### 3.5 Land Use and Recreation

#### 3.5.1 Affected Environment

Arkport Dam is located on the Canisteo River approximately one mile upstream of the village of Arkport, New York and eight miles upstream of Hornell, New York in Steuben County. Currently, there are six outgrants, most of which are easements. Of these easements only one is designated for recreational use, while the others are for utility companies. Although the primary function of the dam is flood risk management, the project also supports recreation opportunities above the dam. Opportunities are mostly nature based, including hunting, fishing, and snowmobiling. As the project operates as a dry reservoir, the project does not offer swimming.

#### 3.5.2 No Action-Environmental Consequences

Under the No Action Alternative, USACE would not implement the 2024 Master Plan and no new land use classifications would occur. The operation and management of Arkport Dam

and USACE lands would continue as outlined in the previous Master Plan and there would be no short-, mid-, and long-range planning of future projects for recreational improvements and development at Arkport Dam. Although this alternative does not result in a 2024 Master Plan that meets current regulations and guidance regarding land use classifications, there would be no significant impacts to land use and recreation.

#### 3.5.3 Proposed Actions-Environmental Consequences

The project area provides recreational value to local residents. Residents typically use the facility for hunting, wildlife viewing, and snowmobiling. Each fall, hunters use the Arkport Dam property for small and large game hunting that includes squirrels, deer, and bear. Wildlife viewers and bird watchers can freely walk around the project area exploring the reservoirs open meadow, forested hill sides, and the waters of the Canisteo River. During the winter months, snowmobilists use the project's access roads as trails. None of these recreation activities are managed by USACE employees. Table 3-6 summarizes potential effects to land use and recreation based on the proposed changes to land use classifications.

Table 3-6 Potential Land Use and Recreation impacts from Changes to Land Classifications

Classification	2024 Master Plan (acres)	Potential Impact/Classification Description	
Project Operations:	47	No Impact. This land use classification would designate lands associated with the direct support for flood control operations, including dam and spillway structures. No new projects are proposed within this land use.	
Low Recreation	274	No Impact. This land use focuses on the lands with minimal development or infrastructure that support passive public recreational use., such as fishing, hunting, wildlife viewing, or hiking. There are no future projects for the existing low-density recreation lands.	
Total	321*		

<sup>\*</sup> Mapping for the Master Plan update has been compiled using the best information available and is believed to be accurate. Previous project boundaries are based on original acquisition real estate deed records and mapping. Due to improved mapping technologies, minor discrepancies exist when comparing prior project boundaries and proposed land classification acreages. The original project boundary is approximately 326 ac. Non-Federal roads are not included in total acreage.

#### 3.6 Resources Excluded from Further Evaluation

#### 3.6.1 Air Quality

Arkport Dam is located in Steuben County, which has achieved attainment for all criteria of pollutants, therefore the Clean Air Acts' General Conformity Rule does not apply. Changes to land use classifications under the Proposed Action would not affect air quality. Any future

projects that are outside the scope of this EA will be evaluated under future NEPA compliance documents as funding becomes available to implement the future projects. As a result, this resource topic is not further discussed in this EA.

#### 3.6.2 Greenhouse Gases and Climate

The project area falls within the National Oceanic and Atmospheric Administration's (NOAA) Climate Division 30-01 (Western Plateau) and is characterized by a temperate climate with average annual temperatures between 37 and 57 degrees (NCEI, n.d.). Changes to land use classifications under the Proposed Action would not affect greenhouse gas emissions or climate. Potential greenhouse gas emissions and climate change impacts associated with the implementation of future projects will be evaluated in future NEPA documents. As a result, this resource topic is not further discussed in this EA.

#### 3.6.3 Geology and Topography

The project is within the Glaciated Low Allegheny Plateau section of the Northern Allegheny Plateau region, which is characterized by rolling hills, open valleys and low mountains that contain some exposed bedrock and Pleistocene glacial till (Library of Congress, n.d.). Changes to land use classifications under the Proposed Action would not affect geology or topography. Construction activities associated with implementation of future projects will be evaluated for impacts to geology and topography in future NEPA documents specific to individual development projects. As a result, this resource topic is not further discussed in this EA.

#### 3.6.4 Groundwater

Changes to land use classifications will not adversely affect the quality or availability of groundwater. Assessment of future project's water use would be performed during detailed project-specific planning. Therefore, groundwater is not further discussed in this EA.

#### 3.6.5 Noise

The project area is in a physical setting characterized as rural and very remote. In rural areas, most noise comes from transportation, human and animal sources (Engineering Toolbox, n.d.). Changes to land use classifications under the Proposed Action would not change the existing noise environment. Assessment of any future project's impact on noise would be performed during detailed project-specific planning. As a result, this resource topic is not further discussed in this EA.

#### 3.6.6 Cultural Resources

There are no known historic structures or archaeological sites in the project boundary eligible for or listed in the National Register of Historic Places (NRHP). No cultural resources have been previously identified within the Arkport Dam project area. Known architectural or aboveground resources are associated with the Arkport Dam such as the spillway, the stilling basin, and the earthen embankment. They have not been evaluated to determine their eligibility for inclusion in the NRHP. No cultural resources surveys have been conducted within the Arkport Dam project area. The adoption of the Master Plan does not have the potential to cause effects on these resources if present. USACE sent letters to the NY SHPO, the Seneca Nation of Indians, and the Seneca-Cayuga Nation of Indians on March 7, 2024. The NY SHPO responded in a letter dated March 13, 2024, that they have no cultural resource concerns with the Arkport Dam Master Plan update. A response was received on March 27, 2024 from the Seneca Nation that they had no comments on the Arkport Dam Master Plan update.

If specific project actions are proposed in the future, they will be subject to consultation and review under Section 106 of the NHPA. As a result, this resource area is not further discussed in this FA.

#### 3.6.7 Utilities

Changes to land use classifications under the Proposed Action would not affect utilities. The Arkport Dam project boundary includes electric and telephone lines. Current Civil Outgrants include electric and transmission lines of the New York State Electric and Gas Corps. Transmission lines are suspended above the project boundary and are located east of the dam, while electric and phone lines are located west of the dam embankment. Telephone lines are in ownership of Verizon PA LLC (Previously known as Bell Telephone of PA Company). An assessment of utilities associated with any future projects would be performed during detailed project-specific planning. Therefore, utilities are not further discussed in this EA.

#### 3.6.8 Hazardous Materials and Wastes

No known contaminated sites occur at the project area. Changes to land use classifications under the Proposed Action would not affect hazardous materials and wastes. An assessment of hazardous materials and wastes associated with any future projects would be performed during detailed project-specific planning. As a result, this resource area is not further discussed in this EA.

#### 3.6.9 Socioeconomics, and Environmental Justice

The Proposed Action would not result in any appreciable effects to the local or regional socioeconomic environment. Changes to land use classification would have no impact on socioeconomics or environmental justice. Impacts to socioeconomics and environmental justice associated with any future master planning projects would be assessed during detailed project-specific planning. As a result, this resource area is not discussed further in this EA.

#### 4 Chapter 4: Cumulative Impacts

As defined by CEQ, cumulative effects are those that "result from the incremental impact of the Proposed Action when added to other past, present, and reasonably foreseeable future actions, without regard to the agency (federal or non-federal) or individual who undertakes such other actions" (40 CFR 1508.7). Cumulative effects analysis captures the effects that result from the Proposed Action in combination with the effects of other actions taken during the duration of the Proposed Action at the same time and place. Cumulative effects may be accrued over time and/or in conjunction with other pre-existing effects from other activities in the area (40 CFR 1508.25); therefore, pre-existing impacts and multiple smaller impacts should also be considered. Overall, assessing cumulative effects involves defining the scope of the other actions and their interrelationship with the Proposed Action to determine if they overlap in space and time.

The NEPA and CEQ regulations require the analysis of cumulative environmental effects of a Proposed Action on resources that may often manifest only at the cumulative level. Cumulative effects can result from individually minor, but collectively significant, actions taking place at the same time, over time. As noted above, cumulative effects are most likely to arise when a Proposed Action is related to other actions that could occur in the same location and at a similar time.

#### 4.1 Current and Reasonably Foreseeable Projects Within and Near the ROI

There are no current or reasonably foreseeable projects within or near the region of influence. The administrative change in land use classification labels is not likely to create cumulative impacts when combined with other possible projects in the region of influence.

#### 4.2 Analysis of Cumulative Impacts

Impacts on each resource were analyzed according to how other actions and projects within the region of influence might be affected by the No Action Alternative and Proposed Action. Impacts can vary in degree or magnitude from a slightly noticeable change to a total change in the environment.

As discussed above, the administrative change in land use classification labels is not likely to create cumulative impacts when combined with other possible projects in the region of influence.

#### 5 Irretrievable and Irreversible Commitment of Resources

NEPA requires that federal agencies identify "any irreversible and irretrievable commitments of resources which would be involved in the Proposed Action should it be implemented" (42 U.S. Code § 4332). An irretrievable commitment of resources is typically associated with the loss of productivity or use of a natural resource (e.g., loss of production or harvest). An irreversible commitment of resources occurs when the primary or secondary impacts of an action result in the loss of future options for a resource. Usually, this is when the action affects the use of a nonrenewable resource, or it affects a renewable resource that takes a long time to renew. The impacts for this project related to the classification of land would not be considered an irreversible commitment because much of the land could be converted back to the prior land use classification at a future date. No irretrievable or irreversible commitment of resources is anticipated by implementing the 2024 Master Plan.

#### 6 Summary

Table 6-1 presents a summary of the environmental consequences by alternative analyzed in this EA. As discussed in Chapter 4, selection of the Proposed Action Alternative would not be anticipated to cause cumulative adverse impacts. Table 6-2 summarizes the level of compliance of the proposed alternative with environmental protection statutes and other environmental regulations. Based on the evaluation of project impacts described in Section 3, there are no significant impacts from the proposed action, and a Finding of No Significant Impact (FONSI) has been prepared.

Table 6-1 Summary of Potential Environmental Effects

Alternative	Intensity of Impact				
	Significant	Moderate	Minor	None/Negligible	Beneficial
Water Resources					
No Action Alternative				X	
Proposed Action				X	
Alternative					
Soil Resources					
No Action Alternative				X	
Proposed Action				X	
Alternative					
Biological Resources					
No Action Alternative				X	
Proposed Action				X	
Alternative					
Land Use and Recreation					
No Action Alternative				X	
Proposed Action				X	
Alternative					

Table 6-2 Compliance of the Proposed Action with Environmental Protection Statutes and Other Environmental Requirements

Federal Statutes	Level of
	Compliance
Anadromous Fish Conservation Act	N/A
Archeological and Historic Preservation Act	Full
Archeological Resources Protection Act	Full
Bald and Golden Eagle Act	Full
Clean Air Act	Full
Clean Water Act	Full
Comprehensive Environmental Response, Compensation and Liability Act	N/A
Endangered Species Act	Full
Farmland Protection Policy Act	Full
Federal Water Project Recreation Act	N/A
Fish and Wildlife Coordination Act	Full
Flood Control Act	Full
Land and Water Conservation Fund Act	N/A
Migratory Bird Treaty Act	Full
National Environmental Policy Act	Full
National Historic Preservation Act	Full
Noise Control Act	Full
Resource Conservation and Recovery Act	N/A
River and Harbors Act	N/A
Safe Drinking Water Act	N/A
Solid Waste Disposal Act	N/A
Toxic Substances Control Act	N/A
Water Resources Planning Act	N/A
Watershed Protection and Flood Prevention Act	Full
Wetlands Conservation Act	N/A
Wild and Scenic Rivers Act	N/A
Executive Orders (EOs), Memoranda, etc.	
Environmental Justice (EO 14096)	Full
Protection and Enhancement of Environmental Quality (EO 11514)	Full
Protection and Enhancement of Cultural Environment (EO 11593)	Full
Floodplain Management (EO 11988)	Full
Protection of Wetlands (EO 11990)	Full
Environmental Justice in Minority and Low-Income Populations (EO 12898)	Full
Protection of Children from Health Risks and Safety Risks (EO 13045)	Full
Consultation and Coordination with Indian Tribal Governments (EO 13175)	Full
Indian Sacred Sites (EO 13007)	N/A
Invasive Species (EO 13112)	Full
Migratory Bird (EO 13186)	Full
Facilitation of Cooperative Conservation (EO 13175)	N/A
Chesapeake Bay Protection and Restoration (EO 13508)	Full

Executive Orders (EOs), Memoranda, etc.	
Tackling the Climate Crisis at Home and Abroad (EO 14008)	Full
Further Advancing Racial Equity and Support for Underserved	Full
Communities Through The Federal Government (EO 14091)	
Prime and Unique Farmlands (CEQ Memorandum, 11 Aug 80)	Full

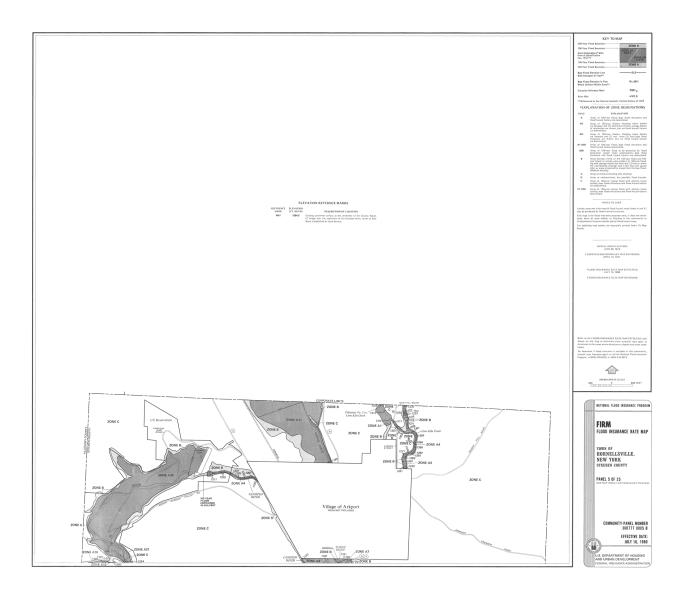
#### 7 References

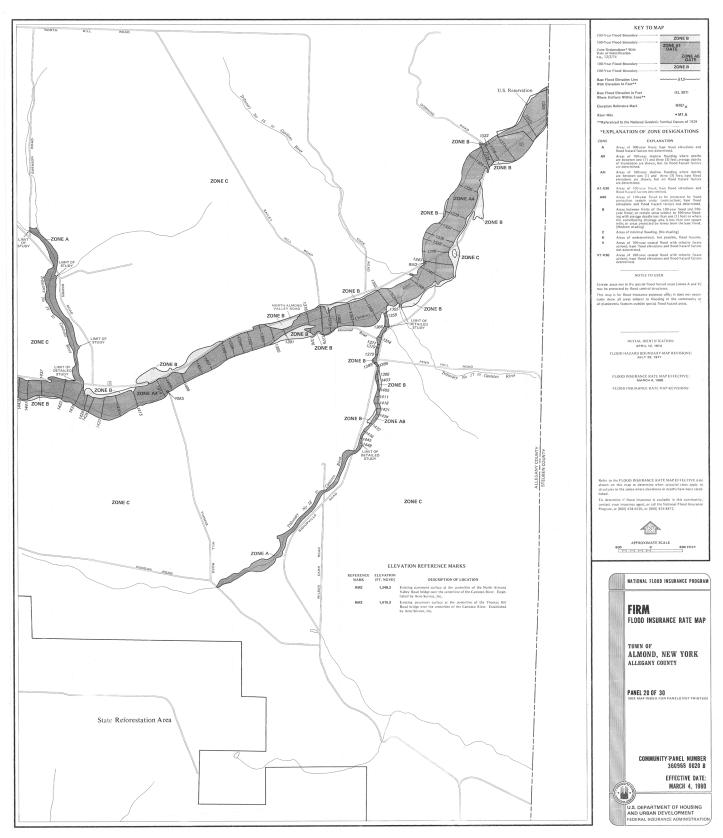
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## 8 Appendix

### Appendix A: Floodplain Maps





## Appendix B: Public and Agency Coordination



## United States Department of the Interior



#### FISH AND WILDLIFE SERVICE

New York Ecological Services Field Office 3817 Luker Road Cortland, NY 13045-9385 Phone: (607) 753-9334 Fax: (607) 753-9699

Email Address: <u>fw5es\_nyfo@fws.gov</u>

In Reply Refer To: January 08, 2024

Project Code: 2022-0069692

Project Name: Arkport Dam Report

Subject: List of threatened and endangered species that may occur in your proposed project

location or may be affected by your proposed project

#### To Whom It May Concern:

The enclosed species list identifies threatened, endangered, proposed, and candidate species, as well as proposed and final designated critical habitat, that may occur within the boundary of your proposed project and/or may be affected by your proposed project. The species list fulfills the requirements of the U.S. Fish and Wildlife Service (Service) under section 7(c) of the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 *et seq.*).

New information based on updated surveys, changes in the abundance and distribution of species, changed habitat conditions, or other factors could change this list. Please feel free to contact us if you need more current information or assistance regarding the potential impacts to federally proposed, listed, and candidate species and federally designated and proposed critical habitat. Please note that under 50 CFR 402.12(e) of the regulations implementing section 7 of the Act, the accuracy of this species list should be verified after 90 days. This verification can be completed formally or informally as desired. The Service recommends that verification be completed by visiting the IPaC website at regular intervals during project planning and implementation for updates to species lists and information. An updated list may be requested through IPaC by completing the same process used to receive the enclosed list.

The purpose of the Act is to provide a means whereby threatened and endangered species and the ecosystems upon which they depend may be conserved. Under sections 7(a)(1) and 7(a)(2) of the Act and its implementing regulations (50 CFR 402 *et seq.*), Federal agencies are required to utilize their authorities to carry out programs for the conservation of threatened and endangered species and to determine whether projects may affect threatened and endangered species and/or designated critical habitat.

A Biological Assessment is required for construction projects (or other undertakings having similar physical impacts) that are major Federal actions significantly affecting the quality of the human environment as defined in the National Environmental Policy Act (42 U.S.C. 4332(2)

(c)). For projects other than major construction activities, the Service suggests that a biological evaluation similar to a Biological Assessment be prepared to determine whether the project may affect listed or proposed species and/or designated or proposed critical habitat. Recommended contents of a Biological Assessment are described at 50 CFR 402.12.

If a Federal agency determines, based on the Biological Assessment or biological evaluation, that listed species and/or designated critical habitat may be affected by the proposed project, the agency is required to consult with the Service pursuant to 50 CFR 402. In addition, the Service recommends that candidate species, proposed species and proposed critical habitat be addressed within the consultation. More information on the regulations and procedures for section 7 consultation, including the role of permit or license applicants, can be found in the "Endangered Species Consultation Handbook" at: <a href="https://www.fws.gov/sites/default/files/documents/endangered-species-consultation-handbook.pdf">https://www.fws.gov/sites/default/files/documents/endangered-species-consultation-handbook.pdf</a>

**Migratory Birds**: In addition to responsibilities to protect threatened and endangered species under the Endangered Species Act (ESA), there are additional responsibilities under the Migratory Bird Treaty Act (MBTA) and the Bald and Golden Eagle Protection Act (BGEPA) to protect native birds from project-related impacts. Any activity, intentional or unintentional, resulting in take of migratory birds, including eagles, is prohibited unless otherwise permitted by the U.S. Fish and Wildlife Service (50 C.F.R. Sec. 10.12 and 16 U.S.C. Sec. 668(a)). For more information regarding these Acts, see Migratory Bird Permit | What We Do | U.S. Fish & Wildlife Service (fws.gov).

The MBTA has no provision for allowing take of migratory birds that may be unintentionally killed or injured by otherwise lawful activities. It is the responsibility of the project proponent to comply with these Acts by identifying potential impacts to migratory birds and eagles within applicable NEPA documents (when there is a federal nexus) or a Bird/Eagle Conservation Plan (when there is no federal nexus). Proponents should implement conservation measures to avoid or minimize the production of project-related stressors or minimize the exposure of birds and their resources to the project-related stressors. For more information on avian stressors and recommended conservation measures, see <a href="https://www.fws.gov/library/collections/threats-birds">https://www.fws.gov/library/collections/threats-birds</a>.

In addition to MBTA and BGEPA, Executive Order 13186: *Responsibilities of Federal Agencies to Protect Migratory Birds*, obligates all Federal agencies that engage in or authorize activities that might affect migratory birds, to minimize those effects and encourage conservation measures that will improve bird populations. Executive Order 13186 provides for the protection of both migratory birds and migratory bird habitat. For information regarding the implementation of Executive Order 13186, please visit <a href="https://www.fws.gov/partner/council-conservation-migratory-birds">https://www.fws.gov/partner/council-conservation-migratory-birds</a>.

We appreciate your concern for threatened and endangered species. The Service encourages Federal agencies to include conservation of threatened and endangered species into their project planning to further the purposes of the Act. Please include the Consultation Code in the header of this letter with any request for consultation or correspondence about your project that you submit to our office.

### Attachment(s):

Official Species List

## **OFFICIAL SPECIES LIST**

This list is provided pursuant to Section 7 of the Endangered Species Act, and fulfills the requirement for Federal agencies to "request of the Secretary of the Interior information whether any species which is listed or proposed to be listed may be present in the area of a proposed action".

This species list is provided by:

New York Ecological Services Field Office 3817 Luker Road Cortland, NY 13045-9385 (607) 753-9334

**PROJECT SUMMARY** 

Project code: 2022-0069692

Project Code: 2022-0069692 Project Name: Arkport Dam Report

Project Type: Management Plans Land Management/Restoration

Project Description: The purpose of this project is to update the Master Plan and

Environmental Assessment for Arkport Dam in Steuben County, New York. The Arkport Dam Master Plan is the strategic land use management document that guides the comprehensive management and development of all recreational, natural, and cultural resources throughout life of the project. It is the basic document guiding United States Army Corps of Engineers responsibilities pursuant to Federal Laws to preserve, conserve, restore, maintain, manage, and develop the project lands, waters, and

associated resources.

#### **Project Location:**

The approximate location of the project can be viewed in Google Maps: <a href="https://www.google.com/maps/@42.39273885">https://www.google.com/maps/@42.39273885</a>,-77.72647553491868,14z



Counties: Allegany and Steuben counties, New York

#### **ENDANGERED SPECIES ACT SPECIES**

There is a total of 3 threatened, endangered, or candidate species on this species list.

Species on this list should be considered in an effects analysis for your project and could include species that exist in another geographic area. For example, certain fish may appear on the species list because a project could affect downstream species.

IPaC does not display listed species or critical habitats under the sole jurisdiction of NOAA Fisheries<sup>1</sup>, as USFWS does not have the authority to speak on behalf of NOAA and the Department of Commerce.

See the "Critical habitats" section below for those critical habitats that lie wholly or partially within your project area under this office's jurisdiction. Please contact the designated FWS office if you have questions.

1. <u>NOAA Fisheries</u>, also known as the National Marine Fisheries Service (NMFS), is an office of the National Oceanic and Atmospheric Administration within the Department of Commerce.

#### **MAMMALS**

NAME STATUS

Northern Long-eared Bat Myotis septentrionalis

Endangered

No critical habitat has been designated for this species. Species profile: <a href="https://ecos.fws.gov/ecp/species/9045">https://ecos.fws.gov/ecp/species/9045</a>

#### **CLAMS**

NAME STATUS

Green Floater *Lasmigona subviridis* 

Proposed

There is **proposed** critical habitat for this species. Your location does not overlap the critical

Threatened

habitat.

Species profile: https://ecos.fws.gov/ecp/species/7541

#### **INSECTS**

NAME STATUS

Monarch Butterfly Danaus plexippus

Candidate

No critical habitat has been designated for this species. Species profile: https://ecos.fws.gov/ecp/species/9743

#### **CRITICAL HABITATS**

THERE ARE NO CRITICAL HABITATS WITHIN YOUR PROJECT AREA UNDER THIS OFFICE'S JURISDICTION.

YOU ARE STILL REQUIRED TO DETERMINE IF YOUR PROJECT(S) MAY HAVE EFFECTS ON ALL ABOVE LISTED SPECIES.

## **IPAC USER CONTACT INFORMATION**

Agency: Army Corps of Engineers

Name: Joseph Chandler Address: 2 Hopkins Plaza

City: Baltimore

State: MD Zip: 21201

Email joseph.w.chandler@usace.army.mil

Phone: 4109622809

#### NEW YORK STATE DEPARTMENT OF ENVIRONMENTAL CONSERVATION

Division of Fish and Wildlife, New York Natural Heritage Program 625 Broadway, Fifth Floor, Albany, NY 12233-4757 P: (518) 402-8935 | F: (518) 402-8925 www.dec.ny.gov

October 12, 2022

Joe Chandler
U.S. Army Corps of Engineers - Baltimore District
2 Hopkins Plaza
Baltimore, MD 21201

Re: Arkport Dam Master Plan

County: Allegany, Steuben Town/City: Almond, Hornellsville

Dear Joe Chandler:

In response to your recent request, we have reviewed the New York Natural Heritage Program database with respect to the above project.

We have no records of rare or state-listed animals or plants, or significant natural communities within the Arkport Dam Study Area or in its immediate vicinity. (Note that the New York Natural Heritage database does not include locations of Monarch Butterfly (*Danaus plexippus*.)

The absence of data does not necessarily mean that rare or state-listed species, significant natural communities, or other significant habitats do not exist on or adjacent to the proposed site. Rather, our files currently do not contain information that indicates their presence. For most sites, comprehensive field surveys have not been conducted. We cannot provide a definitive statement on the presence or absence of all rare or state-listed species or significant natural communities. Depending on the nature of the project and the conditions at the project site, further information from on-site surveys or other resources may be required to fully assess impacts on biological resources.

The New York Natural Heritage Program provides this information from its database as a service for the NYS Department of Environmental Conservation (NYS DEC). This inquiry and response is not an official consultation with NYS DEC regarding any conservation measures NYSDEC recommends for the protection of species at the project study area. For information regarding coordination with NYS DEC regarding regulated areas or activities (e.g., regulated wetlands), please contact the NYS DEC Region 8 Office, Division of Environmental Permits, at dep.r8@dec.ny.gov.

Sincerely,

Nich Como

Nicholas Conrad

Information Resources Coordinator New York Natural Heritage Program





#### DEPARTMENT OF THE ARMY CORPS OF ENGINEERS, BALTIMORE DISTRICT 2 HOPKINS PLAZA BALTIMORE, MD 21201

March 7, 2024

R. Daniel Mackay Deputy SHPO New York Division of Historic Preservation P.O. Box 189 Waterford, NY 12188-0189

Dear Mr. Mackay:

The purpose of this letter is to initiate consultation with your office in accordance with Section 106 of the National Historic Preservation Act, as amended, and its implementing regulations at 36 Code of Federal Regulations Part 800, regarding an update to the Arkport Dam Master Plan. The U.S. Army Corps of Engineers, Baltimore District (USACE) is updating the Master Plan for the Arkport Dam in Steuben County, New York (Enclosure 1). Arkport Dam is a dry dam that is operated and maintained by USACE.

The 2024 Master Plan is intended to serve as a comprehensive land and recreation management plan for the next 15 to 25 years. The Master Plan is a strategic land use management document that guides the comprehensive management and development of all natural and cultural resources throughout the life of the project. To comply with the National Environmental Policy Act, an Environmental Assessment is also being prepared as part of this update.

The Master Plan update does not include any specifically proposed actions or projects; therefore, effects to historic properties are not anticipated as part of this effort. Any future actions or projects will have their own environmental and cultural review and coordination, as appropriate. Should we become aware of any specific undertakings with the potential to affect historic properties, we will consult further with your office regarding identification and/or assessment of those resources.

Thank you for assistance with this project. We ask that your office review the enclosed information and assist us in identifying and assessing the project's effect on historic properties. If you have any questions about the project, please contact Ethan A. Bean at (410) 962-2173 or ethan.a.bean@usace.army.mil.

Sincerely,

Daniel M. Bierly, P.E.

Chief, Civil Project Development Branch

Planning Division

Enclosure



#### DEPARTMENT OF THE ARMY CORPS OF ENGINEERS, BALTIMORE DISTRICT 2 HOPKINS PLAZA BALTIMORE, MD 21201

Joe Stahlman, THPO Seneca Nation of Indians 90 Ohi yo' Way Salamanca, NY 14779 March 7, 2024

Dear Mr. Stahlman:

The purpose of this letter is to initiate consultation with your office in accordance with Section 106 of the National Historic Preservation Act, as amended, and its implementing regulations at 36 Code of Federal Regulations Part 800, regarding an update to the Arkport Dam Master Plan. The U.S. Army Corps of Engineers, Baltimore District (USACE) is updating the Master Plan for the Arkport Dam in Steuben County, New York (Enclosure 1). Arkport Dam is a dry dam that is operated and maintained by USACE.

The 2024 Master Plan is intended to serve as a comprehensive land and recreation management plan for the next 15 to 25 years. The Master Plan is a strategic land use management document that guides the comprehensive management and development of all natural and cultural resources throughout the life of the project. To comply with the National Environmental Policy Act, an Environmental Assessment is also being prepared as part of this update.

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Please let us know if you are interested in consulting on this project on a Government-to-Government basis, and the extent to which you wish to participate. We will provide a USACE representative at consultation meetings, and we will fully consider any information you wish to provide.

Thank you for assistance with this project. We ask that your office review the enclosed information and assist us in identifying and assessing the project's effect on historic properties. If you have any questions about the project, please contact Ethan A. Bean at (410) 962-2173 or ethan.a.bean@usace.army.mil.

Sincerely,

Daniel M. Bierly, P.E.

Chief, Civil Project Development Branch

**Planning Division** 

Enclosure



# DEPARTMENT OF THE ARMY CORPS OF ENGINEERS, BALTIMORE DISTRICT 2 HOPKINS PLAZA BALTIMORE, MD 21201

William Tarrant, THPO Seneca-Cayuga Nation of Indians P.O. Box 453220 Grove, OK 74345-3220 March 7, 2024

Dear Mr. Tarrant:

The purpose of this letter is to initiate consultation with your office in accordance with Section 106 of the National Historic Preservation Act, as amended, and its implementing regulations at 36 Code of Federal Regulations Part 800, regarding an update to the Arkport Dam Master Plan. The U.S. Army Corps of Engineers, Baltimore District (USACE) is updating the Master Plan for the Arkport Dam in Steuben County, New York (Enclosure 1). Arkport Dam is a dry dam that is operated and maintained by USACE.

The 2024 Master Plan is intended to serve as a comprehensive land and recreation management plan for the next 15 to 25 years. The Master Plan is a strategic land use management document that guides the comprehensive management and development of all natural and cultural resources throughout the life of the project. To comply with the National Environmental Policy Act, an Environmental Assessment is also being prepared as part of this update.

The Master Plan update does not include any specifically proposed actions or projects; therefore, effects to historic properties are not anticipated as part of this effort. Any future actions or projects will have their own environmental and cultural review and coordination, as appropriate. Should we become aware of any specific undertakings with the potential to affect historic properties, we will consult further with your office regarding identification and/or assessment of those resources.

Please let us know if you are interested in consulting on this project on a Government-to-Government basis, and the extent to which you wish to participate. We will provide a USACE representative at consultation meetings, and we will fully consider any information you wish to provide.

Thank you for assistance with this project. We ask that your office review the enclosed information and assist us in identifying and assessing the project's effect on historic properties. If you have any questions about the project, please contact Ethan A. Bean at (410) 962-2173 or ethan.a.bean@usace.army.mil.

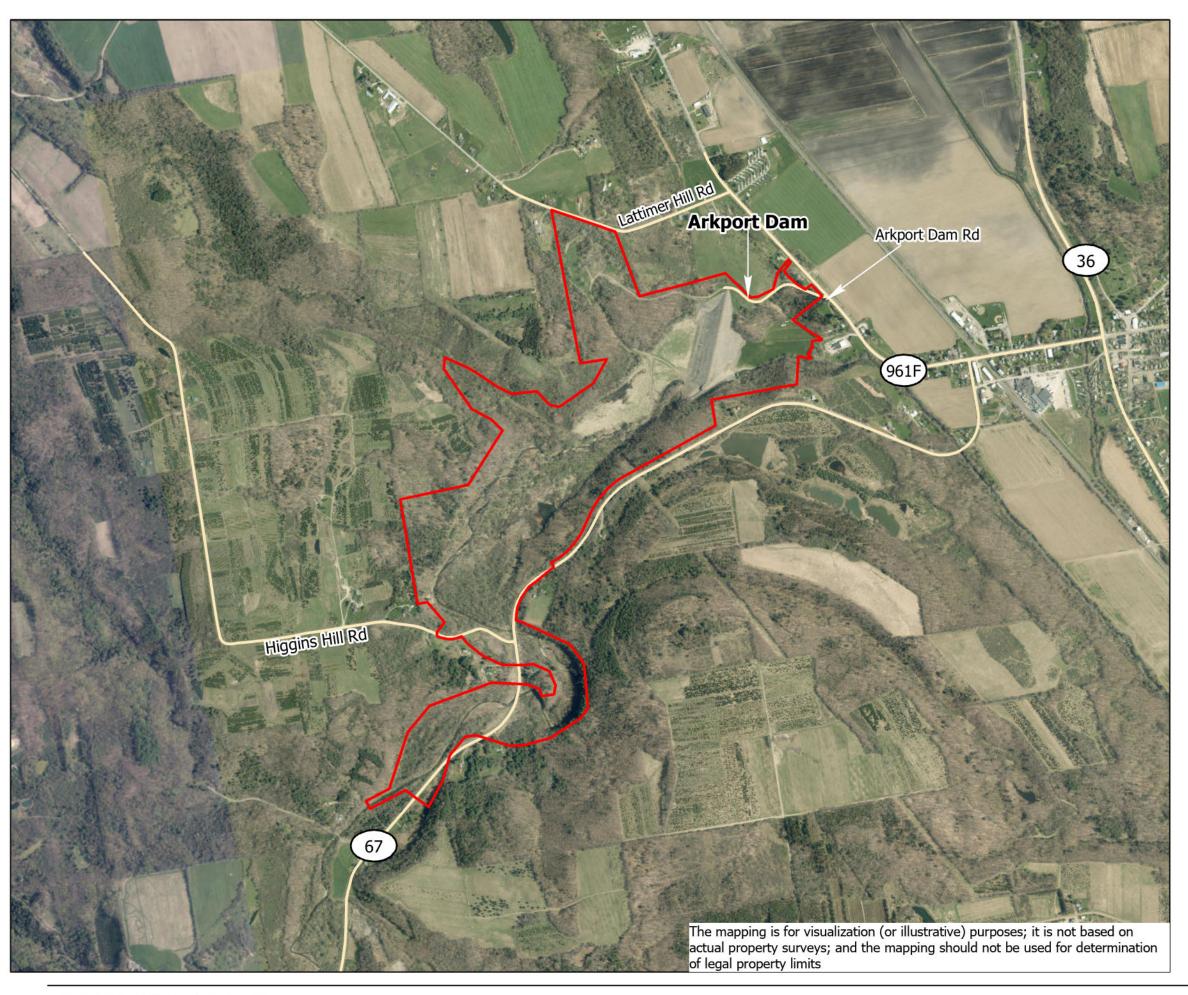
Sincerely,

Daniel M. Bierly, P.E.

Chief, Civil Project Development Branch

**Planning Division** 

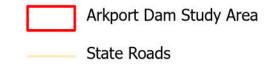
Enclosure

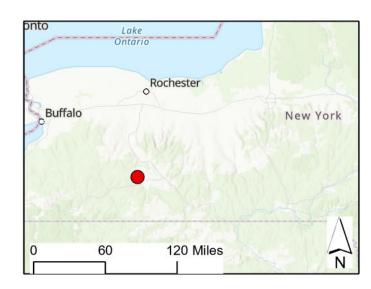


Arkport Dam Master Plan Update

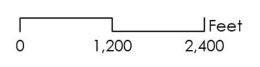
Site Vicinity

## Legend





County of Ontario, Esri, TomTom, Garmin, FAO, NOAA, USGS, EPA, USFWS, New York State, Maxar, Esri, USGS







KATHY HOCHUL Governor RANDY SIMONS
Commissioner *Pro Tempore* 

March 13, 2024

Ethan Bean Archaeologist U.S. Army Corps of Engineers 2 Hopkins Plaza Baltimore, MD 21201

Re: USACE

Arkport Dam 2024 Master Plan Update Town of Hornellsville, Steuben County, NY

24PR02105

Dear Ethan Bean:

Thank you for requesting the comments of the New York State Historic Preservation Office (SHPO). We have reviewed the provided documentation in accordance with Section 106 of the National Historic Preservation Act of 1966. These comments are those of the SHPO and relate only to Historic/Cultural resources. They do not include other environmental impacts to New York State Parkland that may be involved in or near your project.

The SHPO understands that any future actions or projects will have their own environmental and cultural review and coordination. Therefore, we have no cultural resource concerns with the Master Plan update.

If you have any questions, I can be reached at <a href="mailto:Sydney.Snyder@parks.ny.gov">Sydney.Snyder@parks.ny.gov</a>.

Sincerely,

Sydney Snyder

Scientist - Archaeology

From: <u>Joe Stahlman</u>

To: Bean, Ethan A CIV USARMY CENAB (USA)
Cc: Mcdonald, Lauren N CIV USARMY CENAB (USA)

Subject: [Non-DoD Source] RE: Section 106 Review - Arkport Dam Master Plan 2024 Update

**Date:** Wednesday, March 27, 2024 1:34:13 PM

Attachments: <u>image002.ipq</u>

image003.png image004.png

Mr. Bean,

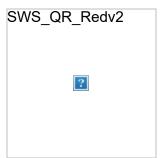
SNI THPO has no comment on this project.

Thank you,

Joe

Dr. Joe Stahlman Tribal Historic Preservation Office Seneca Nation 82 W. Hetzel Street Salamanca, NY 14779 Phone (716) 945-1760 Joe.Stahlman@sni.org





From: Bean, Ethan A CIV USARMY CENAB (USA) <ETHAN.A.BEAN@usace.army.mil>

**Sent:** Thursday, March 7, 2024 2:01 PM **To:** Joe Stahlman < joe.stahlman@sni.org>

Cc: Mcdonald, Lauren N CIV USARMY CENAB (USA) <Lauren.N.Mcdonald@usace.army.mil>

**Subject:** Section 106 Review - Arkport Dam Master Plan 2024 Update

Good afternoon,

Please find attached for your review information regarding the proposed 2024 update to the Arkport Dam Master Plan in Steuben County, New York. Please let me know if you have any questions or comments.

Respectfully, Ethan Bean

Ethan A. Bean, M.S. Cultural Resources Specialist History Program Manager U.S. Army Corps of Engineers Baltimore District

Work - Desk: (410) 962-2173 Work - Cell: (443) 742-8048

Personal: (765) 716-5828 (text preferred)



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